



Road Safety Plans

A Framework for Moving from Intent to Action

April 13, 2022



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Why Local Road Safety Plans?

- ≺Local roads have a fatality crash rate that is 3x higher than the Interstate Highway System
- \prec More than 75% of all roads are maintained by local agencies
- →Approximately 30-40% of fatalities occur on locally owned roadways

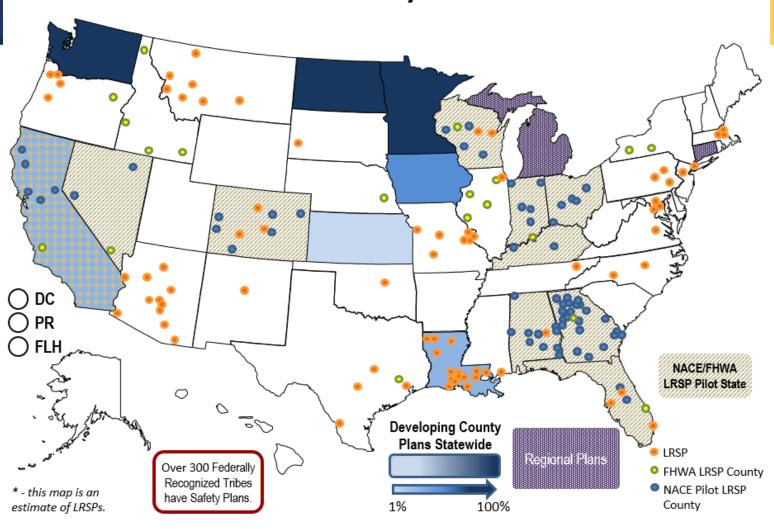
Some History

- ✓Minnesota began comprehensive County Road Safety Plan Program in 2010 completed all 87 by 2014
- →FHWA LRSP Peer Exchanges 2013 and 2016
- **≺**NACE/FHWA LRSP Pilots 2018-2022
- ✓In-state LRSP Peer Exchanges



Source: FHWA

Local Road Safety Plans - 2022*





Safety Benefits:

Agencies have experienced the following benefits after LRSP implementation:

25%

reduction in county road fatalities in Minnesota.

17%

reduction in fatal and serious injury crashes on county-owned roads in Washington State.

35%

reduction in severe curve crashes in Thurston County, WA.

Source: FHWA

Local Road Safety Plans

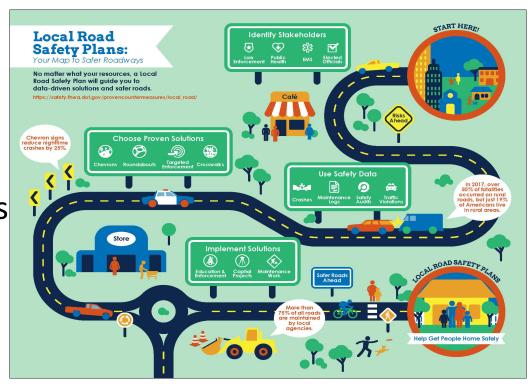
- Provides a framework for identifying, analyzing, and prioritizing roadway safety improvements on local roads.
 - The LRSP development process and content are tailored to local issues and needs.
 - The process results in a prioritized list of issues, risks, actions, and improvements that can be used to reduce fatalities and serious injuries on local roads

Benefits of LRSP

- → Reduction in fatal and severe crashes
- ✓ Develop lasting partnerships (4 E's)
- → Greater awareness of road safety and risks
- ✓ Leverage funding opportunities
- → Transparency in prioritization and funding of projects
- → Advance risk based, data driven and systemic approach to improving safety of local roadways for all users
- ✓ Incorporate safety into routine business (maintenance, capital improvements)
- → Support the State's safety goals

Aspects of LRSP

- ✓ Establish Leadership
- →Analyze the Safety Data
- **→**Determine Areas of Focus
- **≺**Identify Strategies
- **→**Determine Available Resources
- →Prioritize and Implement Strategies
- ✓ Evaluate and Update the LRSP



Source: FHWA

Getting to Zero

Consider Implementation During LRSP Development

Implementation of LRSPs

- → Maintain Buy In and Support
- **◄**Identify Funding Mechanisms
- **◄**Identify and Prioritize Projects
- **→** Determine Project Delivery Methods
- **≺**Evaluate Effectiveness
- **≺**Continue Communication and Coordination



Bipartisan Infrastructure Law – Highway Safety Improvement Program



https://safety.fhwa.dot.gov/hsip/rulemaking/docs/Section148 SpecialRule Guidance.pdf

https://safety.fhwa.dot.gov/hsip/rulemaking/docs/BIL HSIP Eligibility Guidance.pdf

Bipartisan Infrastructure Law – Complete Streets



U.S. Department of Transportation Office of Public Affairs 1200 New Jersey Avenue, SE Washington, DC 20590 http://www.fhwa.dot.gov/briefingroom

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Federal Highway Administration Details Efforts to Advance Complete Streets
Design Model, Improve Safety for All Road Users in Report to Congress

WASHINGTON – The Federal Highway Administration (FHWA) today released a report to Congress detailing the agency's commitment to advance widespread implementation of the Complete Streets design model to help improve safety and accessibility for all users. The report identifies five overarching opportunity areas that will inform FHWA as it moves ahead with its efforts to increase the proportion of federally funded transportation projects that are routinely planned, designed, built and operated as Complete Streets.

In FHWA's Report to Congress, titled "Moving to a Complete Streets Design Model: A Report to Congress on Opportunities and Challenges." FHWA adopts Complete Streets as its default approach for funding and designing the majority of federally funded roadways in the US. Almost 70 percent of roads on the National Highway System are not access-controlled freeways, and these roads serve a wide variety of road users and purposes. These roadways, which include most arterials in urban areas and many small-town main streets, are the focus of FHWA's Complete Streets initiative.

"A Complete Street is safe, and feels safe, for everyone using the street," said Deputy Federal Highway Administrator Stephanie Pollack. "We can't keep people safe on our roads if we don't have safer roads and roads that slow down drivers to safe speeds. Through our Complete Streets initiative, FHWA will play a leadership role in providing an equitable and safe transportation network for travelers of all ages and abilities, including vulnerable road users and those from underserved communities that have faced historic disinvestment."

FHWA has committed to addressing our country's crisis in roadway fatalities, including the recent increases among motorists, cyclists and pedestrians, by focusing on the design, construction, and operation of safe roads and on countermeasures that encourage safe speeds. The Complete Streets design model embodies both elements, making it a key component of FHWA's implementation of the U.S. Department of Transportation's National Roadway Safety Strategy.

- → The Bipartisan Infrastructure Law defines Complete Streets standards or policies as those which "ensure the safe and adequate accommodation of all users of the transportation system, including pedestrians, bicyclists, public transportation users, children, older individuals, individuals with disabilities, motorists, and freight vehicles."
- ▼ The Bipartisan Infrastructure Law provides new tools and resources that allow states and local governments to build Complete Streets. This includes a requirement that states and metropolitan planning organizations use at least 2.5 percent of their planning funding on activities related to Complete Streets or travel on foot, by bike, in a vehicle or using public transit.

https://www.fhwa.dot.gov/bipartisan-infrastructure-law/

FHWA Complete Streets Webpage

- Public facing web-portal to:
 - Publish all Complete
 Streets products
 - Link to CS resources across FHWA program offices and other stakeholders



https://highways.dot.gov/complete-streets

4/13/2022



Increasing Safe and Accessible Transportation Options

- Defines Complete Streets standards and policies
- Requires each State and MPO to carry out transportation planning activities related to complete streets or multimodal travel using—
 - State: at least 2.5% of its State Planning and Research (SPR)
 funds
 - MPO: at least 2.5% of its Metropolitan Planning (PL) funds



Safe Streets and Roads for All (discretionary)

Purpose	and streets (commonly referred to as "Vision Zero" or "Toward Zero Deaths" initiatives).
Funding	\$5.0B (FY 22-26) in advance appropriations from the GF
Eligible entities	 MPO Political subdivision of a State (e.g., local governments) Tribal government
Eligible projects	 Comprehensive safety action plan (planning grant) Planning, design, and development activities for infrastructure projects and other strategies identified in a comprehensive safety action plan
Other key provisions	 Sets aside not less than 40% of total funding each FY for planning grants. Requires considering, among other factors, the likelihood of a project significantly reducing or eliminating fatalities and serious injuries involving various road users, including pedestrians, bicyclists, public transportation users, motorists, and commercial operators.

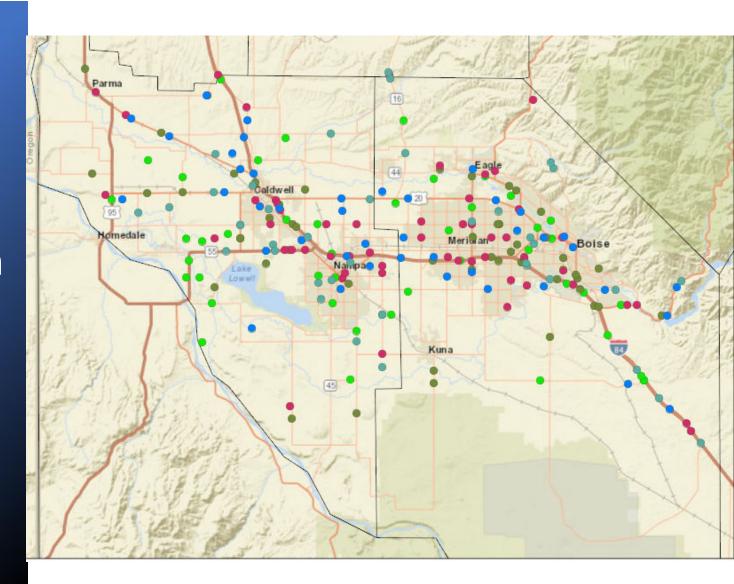
Wildlife
Crossings Pilot
Program
(discretionary)

Purpose	Support projects that seek to reduce the number of wildlife-vehicle collisions, and in carrying out that purpose, improve habitat connectivity					
Funding	• \$350 M (FY 22-26) in Contract Authority from the HTF					
Eligible entities	 State highway agency (or equivalent) MPO Local government Regional transportation authority Special purpose district or public authority with a transportation function Indian Tribe Federal land management agency 					
Eligible projects	Projects to reduce wildlife-vehicle collisions					
Other key provisions	 Sets aside not less than 60% of grant funds for projects in rural areas Provision related to pilot program requires: study of methods to reduce wildlife-vehicle collisions; workforce development and technical training courses with; standardized methodology for collecting and reporting spatially accurate wildlife collision and carcass data for the NHS; and guidance on evaluating highways for potential mitigation measures to reduce wildlife-vehicle collisions and increase habitat connectivity. 					

Rural Surface Transportation Grants (discretionary)

Purpose	Improve and expand the surface transportation infrastructure in rural areas to increase connectivity, improve the safety and reliability of the movement of people and freight, and generate regional economic growth and improve quality of life.						
Funding	\$2 B (FY 22-26) in Contract Authority from the HTF						
Eligible	• State						
entities	Regional transportation planning organization (RTPO)						
	Local government						
	Tribal government						
Eligible projects	 Highway, bridge, or tunnel projects eligible under NHPP, STBG or the Tribal Transportation Program 						
	Highway freight project eligible under NHFP						
	Highway safety improvement project						
	 Project on a publicly-owned highway or bridge improving access to certain facilities that support the economy of a rural area 						
	 Integrated mobility management system, transportation demand management system, or on-demand mobility services 						
Other key provisions	 Sets aside each FY: ≤10% for grants to small projects (<\$25M); 25% for designated routes of the ADHS; and 15% for projects in States with higher than average rural roadway lane departure fatalities 						

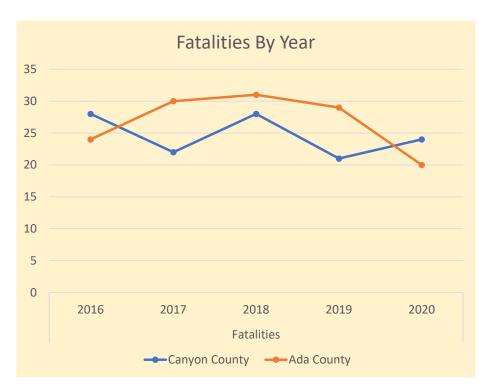
Fatal Crashes
Ada and Canyon
Counties
2016-2020





Fatalities

			Fatalities					Percent of Total					
Idaho Counties by 2020 Ranking		2016	2017	2018	2019	2020	2016	2017	2018	2019	2020		
1	Canyon County	28	22	28	21	24	11	9	12	9	11		
2	Ada County	24	30	31	29	20	9	12	13	13	9		
3	Bonneville County	12	11	11	10	13	5	4	5	4	6		
4	Kootenai County	15	19	18	15	13	6	8	8	7	6		
5	Twin Falls County	18	9	10	7	12	7	4	4	3	6		
6	Bannock County	10	13	8	9	9	4	5	3	4	4		
7	Fremont County	1	2	6	5	9	0	1	3	2	4		
8	Gooding County	4	6	1			2	2					
9	Boise County	3		6									
10	Elmore County	9	12	7	6	8	4	5	3	3	4		
Sub Total 1.*	Top Ten Counties	160											
Sub Total 2.**	All Other Counties	93											
Total	All Counties	253											



Idaho LRSP Efforts

- →Attended LRSP Peer Exchange 2016 in Ohio
- ✓In-State Peer Exchange in 2017
- **→**Developed LRSPs for 4 Counties 2021
 - Bonner
 - Bonnick
 - Canyon
 - Twin Falls



Questions

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Local Road Safety Plans

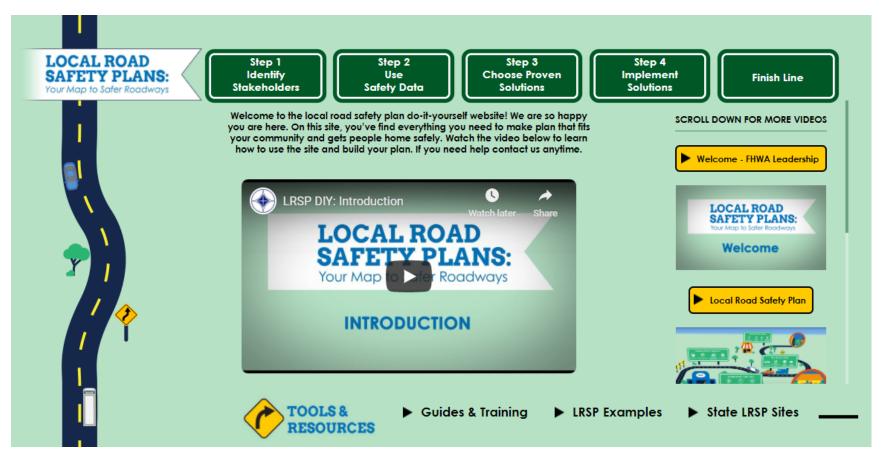
Developing a Local Road Safety Plan





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LRSP DIY Site



https://safety.fhwa.dot.gov/LRSPDIY/



Overview of LRSPs



Why should my community create a Local Road Safety Plan?

- Reduction in fatal and severe crashes
- Develop lasting partnerships (5 E's)
- Greater awareness of road safety and risks
- Leverage funding opportunities
- Transparency in prioritization and funding of projects
- Advance risk based, data driven and systemic approach to improving safety of local roadways
- Incorporate safety into routine business (maintenance, capital improvements)

Idaho Highway Safety



https://itd.idaho.gov/safety/



COMMUNITIES IN MOTION 2050 GOALS AND OBJECTIVES

The Complete Network Policy was designed to support the goals and objectives of the region's longrange transportation plan, *Communities in Motion*. Plan goals are reviewed, and updated as appropriate, with each update to the long-range plan.

Communities in Motion 2050 addresses four goal areas: safety, economic vitality, convenience, and quality of life. The Communities in Motion 2050 goals and objectives are included here as examples of how the Complete Network Policy can be used to support long-range plan goals. These goal focus areas are reflected throughout this policy and are shown using the icons at the bottom of this page.

Goal	Objectives	Auto	Bicycle	Freight	Pedestrian	Public Transportation
Safety	Safety	х	x	x	x	x
	Security			x		x
	Resiliency			x		
Economic Vitality	Economic Vitality	x	x	x	x	x
Vitality	Freight Accessibility and Mobility			x		
	Preservation and Infrastructure Condition	x	x	×	x	x
	Reliability	x		x		x
	Travel and Tourism	x	x			x
	Growth Management		x		x	x
	Farmland Preservation					x
Convenience	Accessibility and Mobility	x	x		x	x
	Connectivity		x		x	
	Efficiency and Congestion Reduction	х		x		x
Quality of Life	Environment		x		x	x
Life	Health		x		x	
	Open Space		x		x	
	Housing and Affordability		x			x
	Equity		x		x	x



Poll...

How many deaths occurred on your road network last year?

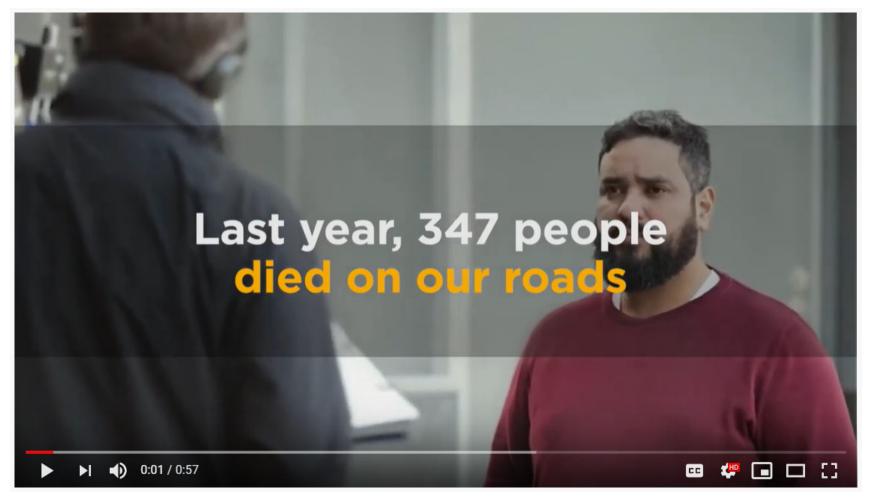


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Towards Zero Video – New South Wales



https://www.youtube.com/watch?v=ra5LK8x86zU



Vision

Vision

Mission

Goals

- The "dreaming" component
- An idealized future description of your success
- Should inspire, energize, focus, and help you and your partners picture success as you develop the plan

Mission

- The "doing" component
- Describes what a community is going to do to achieve its vision
- States their objectives and approach
- Should energize and focus and your partners on something that everyone can work towards to achieve



Goals



- Help refine the team's focus and work towards outputs and outcomes that are measurable
 - Reduce the number of fatal crashes to Zero by 2030.
 - Implement proven safety solutions systemically to reduce fatal and severe crashes.
 - Reduce the number of severe Run off the Road crashes by 50% by 2025.
 - Increase seat belt usage by 20% for teenage drivers.





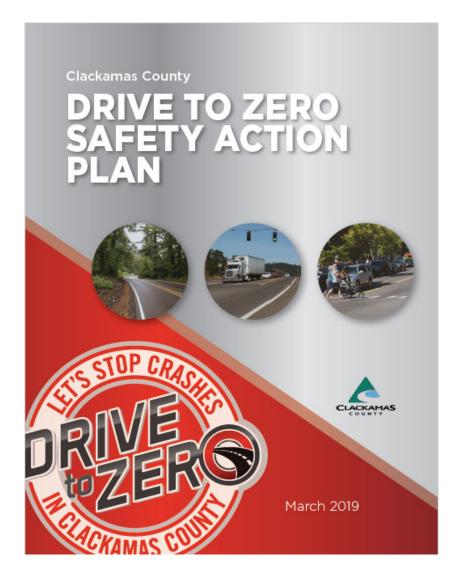
Identify Stakeholders

Identify Stakeholders

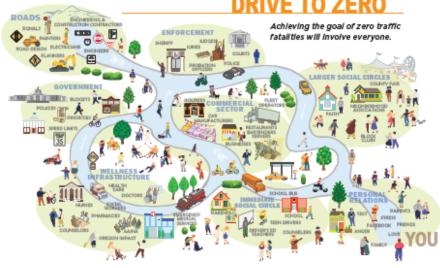


- Identify a Champion (you!)
- Identify and Contact Stakeholders from the "Five Es" of Traffic Safety:
 - Engineering
 - Enforcement
 - Education
 - Emergency Medical Services
 - Everyone Else
- Convene a Working Group
- Develop a Vision, Mission Statement, and Goals
- Gain Support











Convene a Working Group

THE CASE FOR A COMPLETE NETWORK

A complete transportation network has wide-ranging benefits for all stakeholders; portions of this policy, and other COMPASS policies and programs, support those benefits with implementation tools and guidance. The complete network benefits also align with Communities in Motion 2050 objectives, as shown in bold.

Stakeholder	Benefit	Tools and Guidance								
Land Use Agencies	Supports transportation and land use integration by providing a long-term, multimodal vision to help identify infrastructure and services to serve future growth and development.	The complete network map (page 19) helps define the vision for the transportation system aid in long-range planning. COMPASS development review checklists supp local land-use decision-making by providing congestion management strategies to mitigate increased traffic congestion generated by new development. See Appendix.								
Transportation Agencies	Provides a coordinated approach that identifies needs and provides solutions for all transportation modes. This leads to a safer, more comfortable, economically viable, and convenient transportation system that supports a high quality of life for all users.	The regional transportation improvement program provides a short-term capital plan to help fund projects that support the Complete Network Policy. For unfunded priorities, COMPASS uses a performance-based planning approach to prioritize needs based on goals and purposes articulated for each corridor.								
Business Community	Provides a safe and convenient multimodal transportation system that can support business expansion and provides a reliable system to bring goods to stores without delay.	The complete network map highlights the future needs of the transportation network to help in siting anticipated developments.								
General Public	Maintains the region's quality of life by assisting government agencies in building a cohesive multimodal transportation system.	The complete network map provides insight into the vision for the region's transportation system to enable the general public to anticipate future transportation projects and growth.								

TRANSPORTATION MODES

The Complete Network Policy addresses five distinct transportation modes: automobile, bicycle, freight, pedestrian, and public transportation. These modes are depicted by the following icons throughout this policy.











Automobile

Bicycle

Freight

Pedestrian

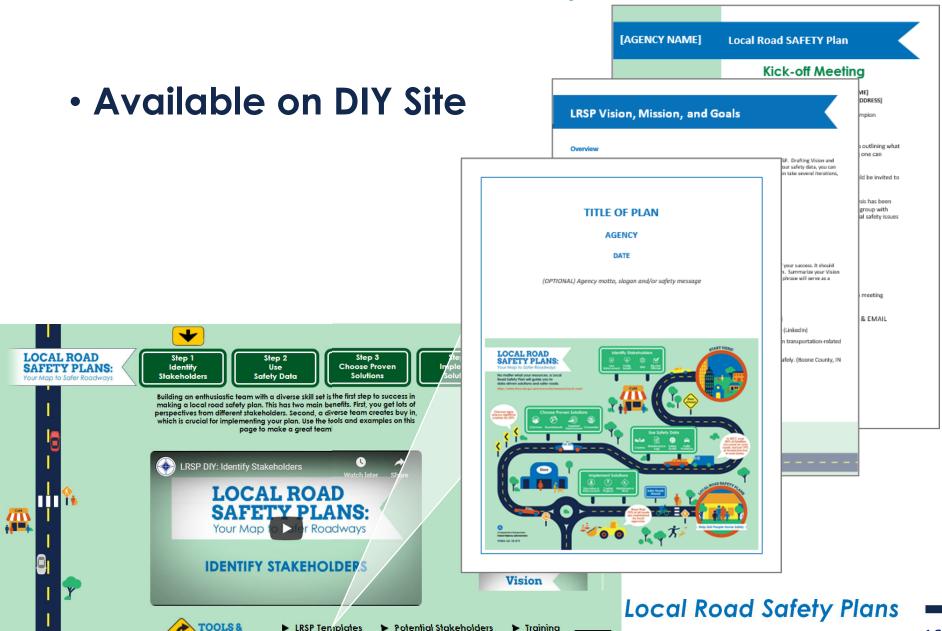
Public Transportation





Download the LRSP Templates

RESOURCES



Poll...

Who are some of your stakeholders?



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Use Safety Data - Part 1

Types of Safety Data

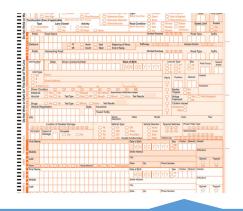




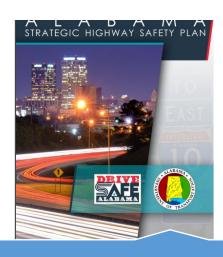
Sources of Data



Maintenance History
Citizen Requests
Law Enforcement



Collision Reports & Roadway Attributes



Strategic Highway Safety Plans



Poll...

What sources of safety data are available to you?

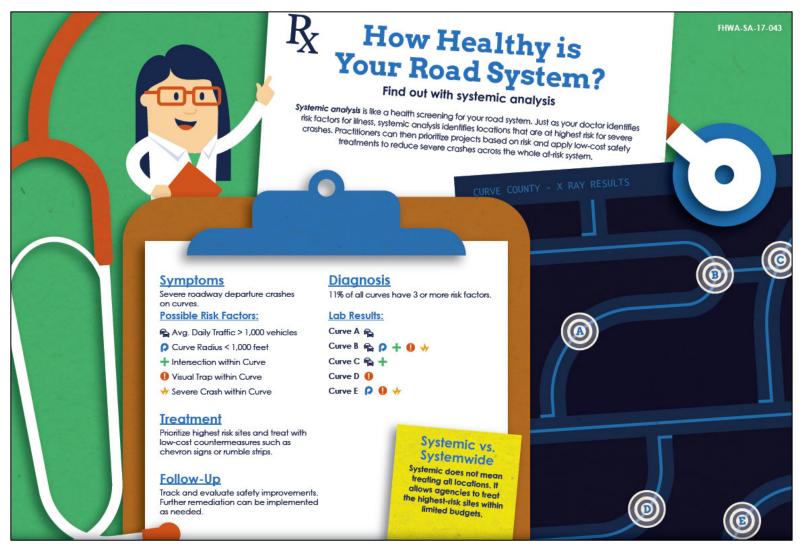


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Systemic Safety Analysis



https://safety.fhwa.dot.gov/rsdp/ddsa resources/ddsa systemic analysis.pdf

Local Road Safety Plans

Video: Minnesota's Systemic Approach to Safety on All Roads

 Available on DIY Site LOCAL ROAD **SAFETY PLANS: Choose Proven** Use Implement Finish Solutions Safety Data Solutions Your local road safety plan should be data driven as much as possible. Don't have great data? No worries, everyone has some data and you can always get more as you go. Use the resources on this page to help you discover and use the data you have. Remember, do what you can, with what you have, where you are Systemic Analysis LRSP DIY: Use Safety Data **LOCAL ROAD** SAFETY PLANS: DDSA Minnesota Case **USE SAFETY DATA** TOOLS & Guides Systemic Tools ▶ Training





Crash Tree Combinations

Primary

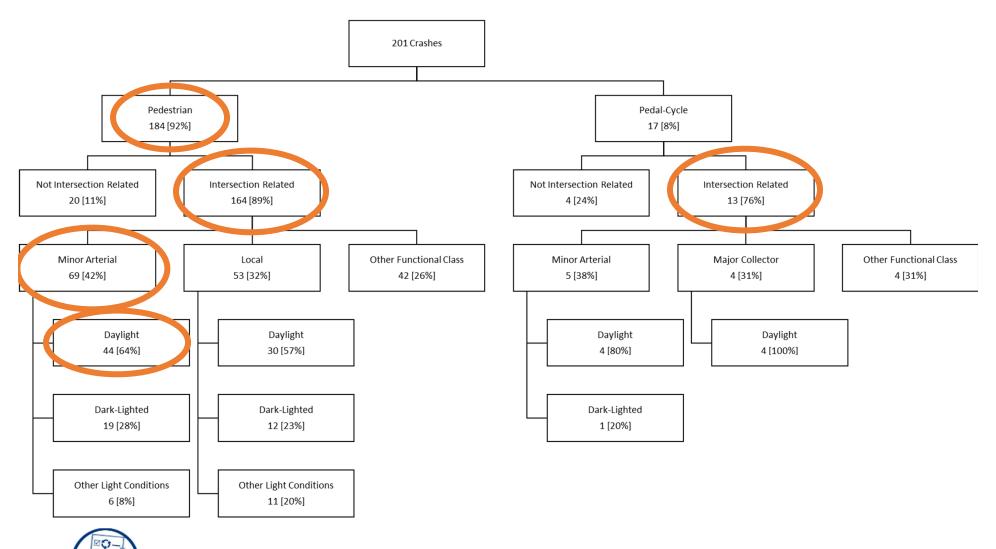
- State / local
- Rural / urban
- Segment / intersection
- Segment type
 - Freeway, multilane, two-lane, one-way
- Intersection control
 - Signalized
 - Unsignalized
 - Uncontrolled

Secondary

- Tangent / curve
- High-speed / lowspeed
- Street lighting
- District or regions
- Traffic volume
- Lane width
- Shoulder type/width
- Alignment
- Land use



KABC Vulnerable User Crashes on City Roads



Potential Risk Factors – Roadway Departure

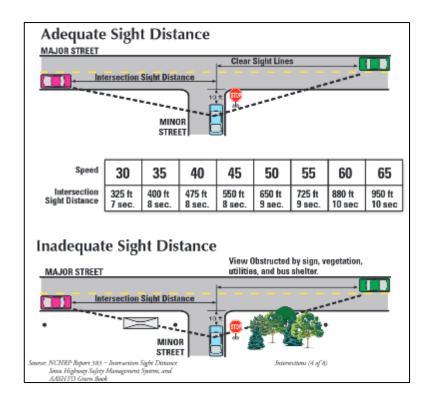
- Number of lanes
- Lane width
- Shoulder width / type
- Median width / type
- Horizontal curvature
 - Superelevation
 - Delineation
 - Advance warning
 - Speed differential
 - Visual trap

- Pavement condition / friction
- Roadside features
 - Sideslope design
 - Clear zone
- Driveway density
- Other features
 - Rumble strips
 - Lighting
 - On-street parking



Potential Risk Factors - Intersections

- Traffic control device
- Left-turn or right-turn lanes
- Skew angle
- Advance warning signs
- Located in or near horizontal curve
- Type of development (e.g., commercial)
- Signals
 - Left-turn phasing
 - Number of signal heads vs. number of lanes
 - Backplates
 - Right-turn-on-red
 - Overhead versus pedestal mounted





Potential Risk Factors - Pedestrians

- Type of intersection control
- Crosswalk presence
- Lanes to cross/crossing distance
- Pedestrian signal/type
- Sidewalk presence
- Adjacent land uses
- Transit stops
- Lighting





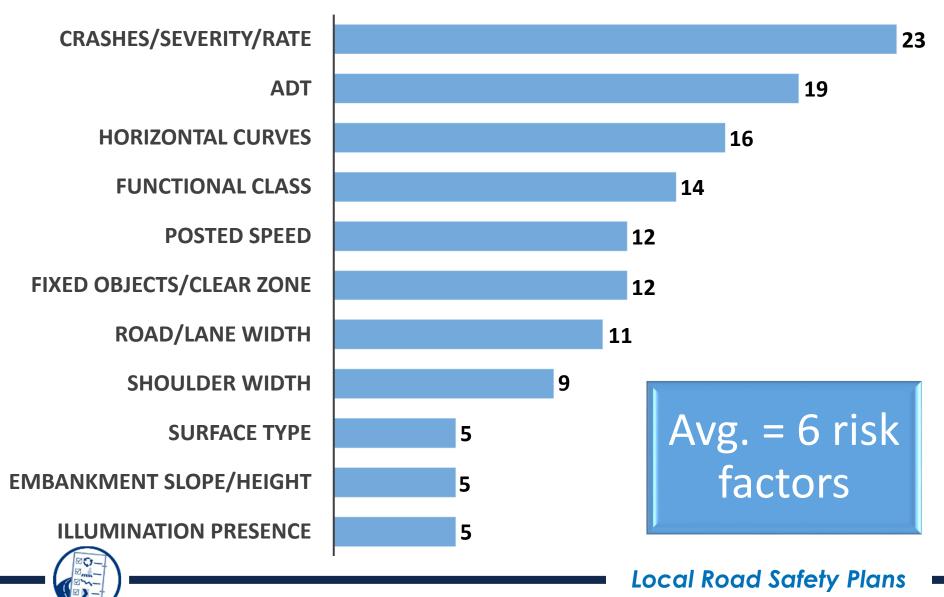


Other Potential Risk Factors

- Traffic volume
- Speed
 - Posted, operating
- Railroad crossing
- Automated enforcement
- Adjacent land use type
 - Schools, commercial, or alcohol-sales establishments)
- Bus stops (presence and location)

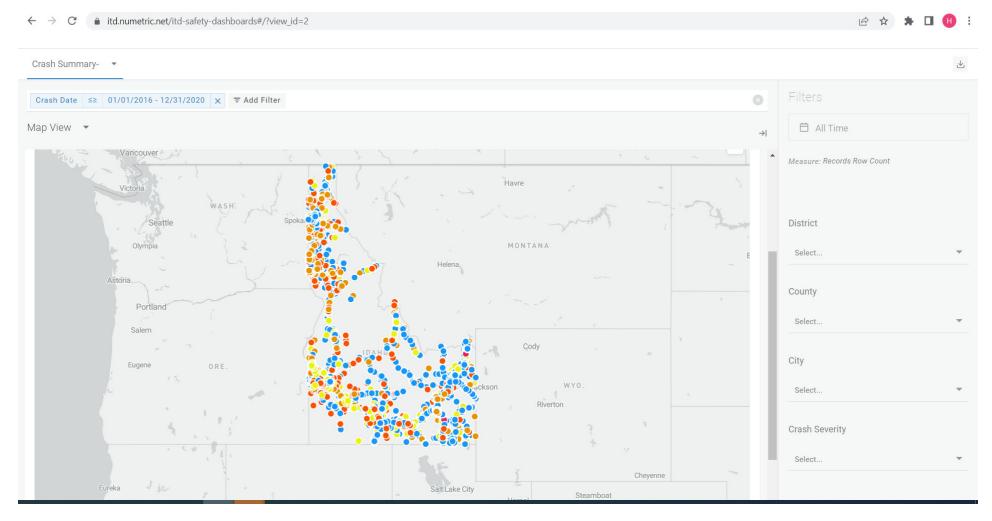


Risk Factors (WA Counties 2017)



DEMO

Idaho Highway Safety Crash Data



https://itd.idaho.gov/safety/





Choose Proven Solutions

FHWA Proven Safety Countermeasures





Local Road Safety Plans

Enhanced Delineation and Friction for Horizontal Curves

Enhanced Delineation

- Pavement Markings
- Post-mounted delineators
- Brighter/larger signs
- Dynamic curve warning signs

Increased Pavement Friction

- Sharp Curves
- Wet Conditions
- Polished Surfaces
- Excessive Speeds



Rumble Strips

The Sweet Sound

of Safety

Source: Thinkstoc



Safety Benefits:

Chevron Signs

25% reduction in night-time crashes¹

16% reduction in nonintersection fatal and injury crashes²

Oversized Chevron Signs

15% reduction in fatal and injury crashes 3

Sequential Dynamic Chevrons

60% reduction in fatal and injury crashes ³

In-Lane Curve Warning Pavement Markings

35-38% reduction in all crashes. 4.5

New Fluorescent Curve Signs or Upgrade Existing Curve Signs to Fluorescent Sheeting

18% reduction in nonintersection, head-on, run-offroad, and sideswipe in rural areas. 1



https://safety.fhwa.dot.gov/provencountermeasures/enhanced delineation/

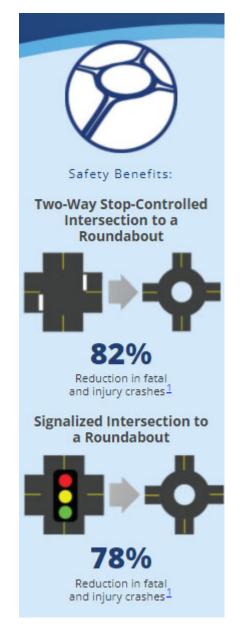
Local Road Safety Plans

Roundabouts

- Slow speeds for all users (15-25 mph)
- Reduced conflict points
- Less severe crashes









Leading Pedestrian Interval

- Increased visibility of crossing pedestrians
- Reduced conflicts between pedestrians and vehicles
- Increased likelihood of motorists yielding to pedestrians
- Enhanced safety for pedestrians who may be slower to start into the intersection





LPIs reduce potential conflicts between pedestrians and turning vehicles. Source: EHWA



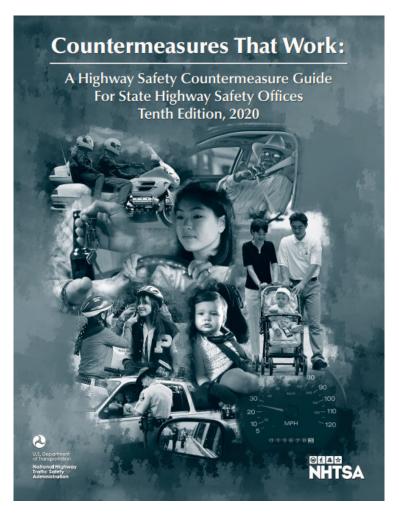
VERY Low Cost Countermeasures

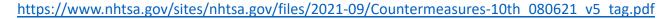
- Clear the vegetation
 - Signs, signals, intersections, driveways, and sideways
- Observe and adjust signal timing
 - Particularly off-peak



NHTSA's Countermeasures that Work

- 1. Impaired Driving
- 2. Seatbelts
- 3. Speed Limits
- 4. Distracted Driving
- 5. Motorcycles
- 6. Young Drivers
- 7. License Renewal
- 8. Education Campaigns
- 9. Bicycle Helmets



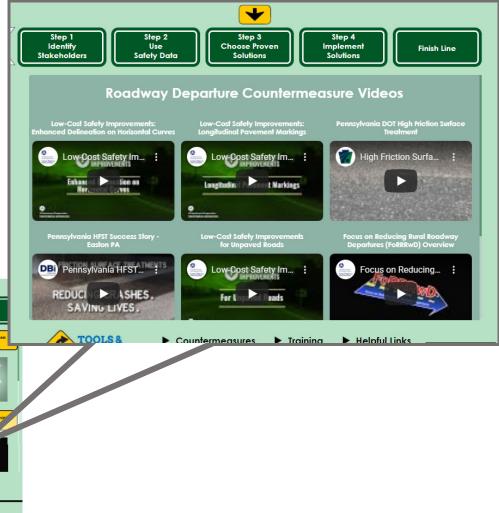




Countermeasure Videos

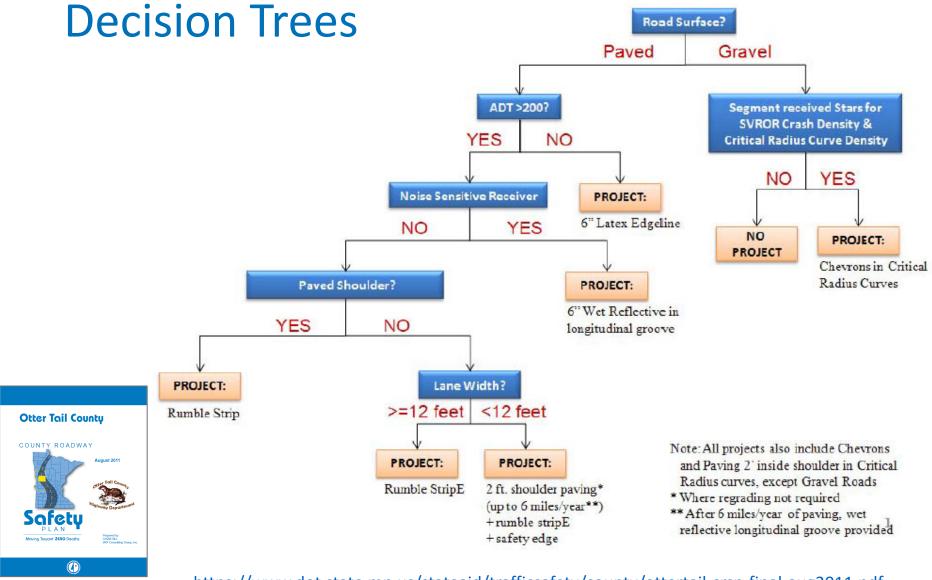
- Available on DIY Site
 - Roadway Departure
 - Intersections
 - Pedestrians
 - Cross-Cutting
 Solutions







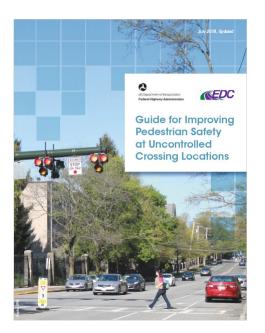
Countermeasure Decision Trees



https://www.dot.state.mn.us/stateaid/trafficsafety/county/ottertail-crsp-final-aug2011.pdf



Guide for Improving Pedestrian Safety at Uncontrolled Crossing Locations



	Posted Speed Limit and AADT																												
Roadway Configuration 2 lanes (1 lane in each direction)		Vehicle AADT <9,000									Vehicle AADT 9,000-15,000										Vehicle AADT >15,000								
		≤30 mph				35 mph			≥40 mph			≤30 mph			ph	≥40 mph			≤30 mph			35 mph			≥40 mph				
		5	6	7	5	6 9	0	5	6	4		6	7	5	6 9	0	5	6	4 7	5	6 9	① 7	5	6 9	0	5	6		
3 lanes with raised median (1 lane in each direction)		5	3	7	5	0	1	5	0	100	5	3	1	5	0	0	5	0	-	5	9	0	5	0	-	5	0		
3 lanes w/o raised median (1 lane in each direction with a two-way left-turn lane)		5	3 6 9	7	5	6 9	-		6 6 0	① 4 7	5	3 6 9	0	5	6 6	0	5	6 6	① 4 7	5	6 9	-	5	6 6	① 5	6	0		
4+ lanes with raised median (2 or more lanes in each direction)		5 8	9	7	5 8		0	5	0		5	9	0	5 8	0	0	5 8		0	5	0	0	5 8	0		5	0		
4+ lanes w/o raised median (2 or more lanes in each direction)		5 8	6 9	7	5 8	0	1	5	0	1	5 8	0 9	1	5	0	1	5	0	1	5		1	5 8	0	1		0		
Given the set of conditions in a c	ell,									1	Hi	gh-v	isib	ility	cro	55W	alk	ma	rkin	gs,	par	king	res	stric	tions	or	1		
# Signifies that the countermeasure is a candidate treatment at a marked uncontrolled crossing location.								High-visibility crosswalk markings, parking restrictions on crosswalk approach, adequate nighttime lighting levels, and crossing warning signs Raised crosswalk																					
Signifies that the countermeasure should always be considered, but not mandated or required, based upon engineering judgment at a marked uncontrolled crossing location.									3	Advance Yield Here To (Stop Here For) Pedestrians sign and yield (stop) line In-Street Pedestrian Crossing sign																			
Signifies that crosswalk visibility enhancements should always occur in conjunction with other identified countermeasures.*									5 6 7 8	5 Curb extension 6 Pedestrian refuge island																			

https://safety.fhwa.dot.gov/ped_bike/step/docs/STEP_Guide_for_Improving_Ped_Safety_at_ Unsig_Loc_3-2018_07_17-508compliant.pdf



Poll...

What safety countermeasures are deployed in your community?



Menti.com 4677 7210







Implement Solutions

Communicating Safety to Local Elected Officials Video



https://youtu.be/vQd8feJyXH0



LRSP - Brown County, WI



https://www.wbay.com/content/news/Brown-County-focuses-on-road-safety-in-newly-proposed-budget-495196441.html





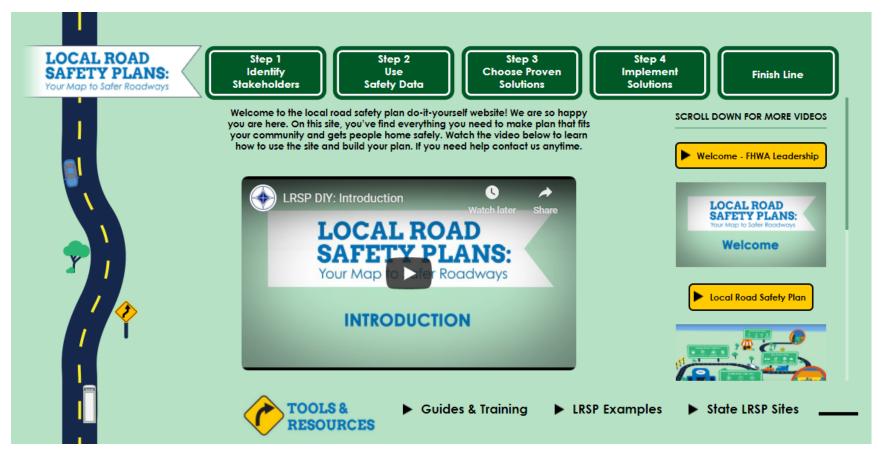
Someone told me one time the best time to plant a tree was 40 years ago, and the second best time is today. And so to the extent that you can get started and formalize your process of increasing the safety and improving the safety in your county, there's no better time than today.

Kevin Russel
 Former County Engineer
 Harrison County, IN





LRSP DIY Site



https://safety.fhwa.dot.gov/LRSPDIY/



"Do what you can, with what you have, where you are."

- Theodore Roosevelt

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