



# Working together to plan for the future

**COMPASS EXECUTIVE COMMITTEE MEETING  
APRIL 13, 2021 – 1:30 P.M.  
COMPASS – 2<sup>ND</sup> FLOOR LARGE CONFERENCE ROOM  
700 NE 2<sup>ND</sup> STREET  
MERIDIAN, IDAHO**

**ZOOM CONFERENCE CALL**

Facebook Live Streaming - <https://www.facebook.com/COMPASSIdaho>

**Committee members are encouraged to participate in the meeting via Zoom conference call.** Others may watch the meeting via Live Streaming on Facebook. If you do not have internet access, please call Hailey Townsend at the number below for an alternate to Facebook. The 2<sup>nd</sup> floor conference room is open for in-person attendance, but has limited capacity for physical distancing; for the health and safety of all participants, virtual participation is encouraged. In-person attendees are asked to maintain physical distance and are required to wear a mask at all times in the COMPASS building.

Individuals that intend to attend the meeting in person should RSVP to Hailey Townsend at [htownsend@compassidaho.org](mailto:htownsend@compassidaho.org) or 208-475-2232.

Written comments may be submitted by email to [info@compassidaho.org](mailto:info@compassidaho.org). Comments can also be left by voicemail. Please call 208-475-2232 to record comments. Commenters must provide their name for the record. Comments identified by name that are received by 10:00 am on April 13, 2021 will be provided to the Committee members and read into the record during the meeting.

**\*\*AGENDA\*\***

**I. CALL TO ORDER/ROLL CALL (1:30)**

**II. OPEN DISCUSSION/ANNOUNCEMENTS**

**III. CONSENT AGENDA**

Page 3      **\* A. Approve March 9, 2021, Executive Committee Meeting Minutes**

**IV. ACTION ITEMS**

1:35  
Page 6      **\*A. Adopt Resolutions to *Communities in Motion 2040 2.0* (CIM 2040 2.0) and the FY2021-2027 Regional Transportation Improvement Program (TIP)**

*Toni Tisdale will seek Executive Committee adoption of resolutions to CIM 2040 2.0 and the FY2021-2027 TIP to add two projects requested by Valley Regional Transit (VRT). An amendment only to the FY2021-2027 TIP is also requested to significantly change the scope of work on an Idaho Transportation Department (ITD) project. Due to timing constraints, the Regional Transportation Advisory Committee did not review these amendments.*

- 1:50 B. Status Report – State and Federal Legislative Issues**  
*Ken Burgess will provide a status report on state and federal legislative issues of interest to COMPASS members. COMPASS Executive Committee direction to legislative advisor and staff may result from discussion.*

**V. INFORMATION/DISCUSSION ITEM**

- Page 16 **\*A. Status Report – Regional Transportation Advisory Committee (Memo Only)**

**VI. OTHER**

**VII. ADJOURNMENT (2:05)**

**\*Enclosures      Agenda is subject to change.**

***Those needing assistance with COMPASS events or materials, or needing materials in alternate formats, please call 475-2229 with 48 hours advance notice.***

***Si necesita asistencia con una junta de COMPASS, o necesita un documento en otro formato, por favor llame al 475-2229 con 48 horas de anticipación.***

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## EXECUTIVE COMMITTEE MEETING MARCH 9, 2021 ZOOM CONFERENCE CALL

### \*\*MINUTES\*\*

#### **ATTENDEES:**

Rod Beck, Commissioner, Ada County, via telephone  
Elaine Clegg, Councilmember, **Immediate Past Chair**, City of Boise, via telephone  
Jay Gibbons, Commissioner, Canyon Highway District #4, via telephone  
Mary May, Commissioner, **Secretary-Treasurer**, Ada County Highway District, via telephone  
Debbie Kling, Mayor, **Vice Chair**, City of Nampa, via telephone  
Garret Nancolas, Mayor, **Chair**, City of Caldwell, via telephone  
Steve Rule, Mayor, City of Middleton, via telephone  
Robert Simison, Mayor, City of Meridian, via telephone  
Keri Smith, Commissioner, Canyon County, via telephone  
Joe Stear, Mayor, **Chair Elect**, City of Kuna, via telephone

**MEMBERS ABSENT:** Jason Pierce, Mayor, City of Eagle, via telephone

#### **OTHERS PRESENT:**

Ken Burgess, Veritas Advisors, via telephone  
Jim Hansen, Commissioner, Ada County Highway District, via telephone  
Destinie Hart, Community Planning Association, via telephone  
Liisa Itkonen, Community Planning Association, via telephone  
Meg Larsen, Community Planning Association, via telephone  
Justin Lucas, Ada County Highway District, via telephone  
Amy Luft, Community Planning Association, via telephone  
Matt Stoll, Executive Director, Community Planning Association, via telephone  
Toni Tisdale, Community Planning Association, via telephone  
Hailey Townsend, Community Planning Association, via telephone

#### **CALL TO ORDER:**

Chair Garret Nancolas called the meeting to order at 1:34 p.m.

#### **OPEN DISCUSSION/ANNOUNCEMENTS**

Garret Nancolas welcomed new Commissioners Keri Smith and Rod Beck to the Executive Committee.

## **CONSENT AGENDA**

### **A. Approve February 9, 2021, Executive Committee Meeting Minutes**

**Mary May moved and Joe Stear seconded approval of the Consent Agenda as presented. Motion passed unanimously.**

## **ACTION ITEMS**

### **A. Establish April 19, 2021, COMPASS Board Meeting Agenda**

Matt Stoll presented staff proposed Agenda Items 1-19 for the April 19, 2021, COMPASS Board of Directors' meeting.

After discussion, **Keri Smith moved and Joe Stear seconded approval of Agenda Items 1-19 for the April 19, 2021, COMPASS Board of Directors' meeting as presented. Matt Stoll has the latitude to amend the agenda as necessary. Motion passed unanimously.**

### **B. Adopt Resolutions to amend *Communities in Motion 2040 2.0* (CIM 2040 2.0) and the FY2021-2027 Regional Transportation Improvement Program (TIP)**

Liisa Itkonen reviewed proposed amendments to CIM 2040 2.0 and the FY2021-2027 TIP to add a project for operational improvements on I-84, as requested by the Idaho Transportation Department.

After discussion, **Debbie Kling moved and Mary May seconded to adopt Resolution 8-2021, amending *Communities in Motion 2040 2.0*, and Resolution 9-2021, amending FY2021-2017 TIP, to widen the westbound I-84 off-ramp at State Highway 44 (Exit 25) to reestablish uniform shoulder width, install traffic signals and queue detection on the westbound off-ramp, and excavate the slope to improve sight distance. Motion passed unanimously.**

### **C. Status Report – State and Federal Legislative Issues**

Ken Burgess provided a status report on 2021 state and federal legislative issues.

## **INFORMATION/DISCUSSION ITEMS**

### **A. Status Report – Regional Transportation Advisory Committee (Memo Only)**

### **B. Reminder – Executive Director's Annual Review at May 11, 2021, Executive Committee Meeting (Notice Only)**

## **ADJOURNMENT**

**Chair Garret Nancolas adjourned the meeting at 2:35 p.m.**

**Approved this 13th day of April 2021.**

**By:** \_\_\_\_\_  
**Garret Nancolas, Chair**  
**Community Planning Association of**  
**Southwest Idaho**

**Attest:**

**By:** \_\_\_\_\_  
**Matthew J. Stoll, Executive Director**  
**Community Planning Association of**  
**Southwest Idaho**

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## EXECUTIVE COMMITTEE AGENDA ITEM IV-A

April 13, 2021

### **Topic: *Communities in Motion 2040 2.0* and FY2021-2027 Regional Transportation Improvement Program Amendments**

#### **Request/Recommendation:**

COMPASS staff requests COMPASS Executive Committee's adoption of Resolutions 10-2021 and 11-2021 (Attachments 1 and 2) amending *Communities in Motion 2040 2.0* (CIM 2040 2.0) and the FY2021-2027 Regional Transportation Improvement Program (TIP) to add two projects requested by Valley Regional Transit (VRT). An amendment only to the FY2021-2027 TIP is also requested to significantly change the scope of work on an Idaho Transportation Department (ITD) project. Due to timing constraints, the Regional Transportation Advisory Committee did not review these amendments.

The COMPASS Board of Directors will be asked to ratify the Executive Committee's action in its April 19, 2021, meeting.

#### **Background/Summary:**

When funding is identified to pay for a new project, the regional long-range transportation plan and the TIP must be amended to reflect the change and add the project as "funded."

At the request of VRT, COMPASS is proposing to amend CIM 2040 2.0 and the FY2021-2027 TIP to add two new funded projects on State Highway 44 (State Street) between the City of Eagle and downtown Boise to make transit on the corridor safer, more attractive, and faster (Attachment 3). These projects will move the region closer to the State Street High Capacity Corridor concept, which is the number one ranked unfunded project in the public transportation system in CIM 2040 2.0. *ValleyConnect 2.0* also identifies the State Street corridor as a "premium corridor" with high levels of transit service and passenger amenities. Including these projects in CIM 2040 2.0 and the TIP will also make them eligible for additional funding opportunities.

In addition, ITD requested to modify the configuration of the SH-44 (State Street) and SH-55 (Eagle Road) intersection improvement project from a half Continuous Flow Intersection to a conventional intersection (Attachment 3). The funding source will also change from federal to state funds. After the change to design, the project is expected to start construction right away and be complete by fall 2021. This scope change needs to be amended only in the FY2021-2027 TIP.

A public comment period on the proposed amendments was held between March 24 and April 7, 2021. On April 8, 2021, verbatim public comments will be posted under "Supplemental Information" on the COMPASS Executive Committee webpage:

[www.compassidaho.org/people/execmeetings.htm](http://www.compassidaho.org/people/execmeetings.htm). Staff will provide a summary of the comments at the Executive Committee meeting.

**Implication (policy and/or financial):**

These amendments will add two new funded projects to CIM 2040 2.0 and the FY2021-2027 TIP, and change the scope of one project in the FY2021-2027 TIP, to enable work to begin immediately.

**More Information:**

- 1) Attachment 1 – Resolution 10-2021
- 2) Attachment 2 – Resolution 11-2021
- 3) Attachment 3 – Project Details
- 4) For detailed information contact: Liisa Itkonen, Principal Planner, at [litkonen@compassidah.org](mailto:litkonen@compassidah.org) or Toni Tisdale, Principal Planner, at [ttisdale@compassidah.org](mailto:ttisdale@compassidah.org).

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**RESOLUTION NO. 10-2021**

**FOR THE PURPOSE OF AMENDING COMMUNITIES IN MOTION 2040 2.0**

**WHEREAS**, the Community Planning Association of Southwest Idaho (COMPASS) has been designated by the Governor of Idaho as the metropolitan planning organization responsible for transportation planning in Ada and Canyon Counties;

**WHEREAS**, the Fixing America’s Surface Transportation (FAST) Act, Title 23 United States Code Section 134, and Title 49 United States Code Section 5303 requires metropolitan planning organizations to prepare regional long-range transportation plans covering a period of no less than 20 years;

**WHEREAS**, the FAST Act, Title 23 United States Code Section 134, and Title 49 United States Code Section 5303 require projects contained in the regional long-range transportation plan to be financially constrained;

**WHEREAS**, COMPASS proposed an amendment to *Communities in Motion 2040 2.0* to add two Valley Regional Transit funded projects to continue enhancing transit service and passenger amenities between State Highway 55 (Eagle Road) in the City of Eagle and downtown Boise to make transit on the corridor safer, more attractive, and faster;

**WHEREAS**, the FAST Act, Title 23 United States Code Section 134, and Title 49 United States Code Section 5303 requires regional long-range transportation plans be developed and amended in consultation with all interested parties; and

**WHEREAS**, a public comment period was held between March 24 and April 7, 2021, and comments were shared with the COMPASS Board of Directors for consideration.

**NOW, THEREFORE, BE IT RESOLVED**, that the Community Planning Association of Southwest Idaho’s Executive Committee approves the amendment to *Communities in Motion 2040 2.0*.

**ADOPTED** this 13<sup>th</sup> day of April 2021.

By: \_\_\_\_\_  
**Garrett Nancolas, Chair**  
**Community Planning Association**  
**of Southwest Idaho Board of Directors**

**ATTEST:**

By: \_\_\_\_\_  
**Matthew J. Stoll, Executive Director**  
**Community Planning Association**  
**of Southwest Idaho**



## Communities in Motion 2040 2.0 Proposed Amendment #5

This proposed amendment adds two Valley Regional Transit projects to continue enhancing transit service between State Highway 55 (Eagle Road) in the City of Eagle and downtown Boise (map below). Part 1 of the State Street Premium Corridor improvements project will improve infrastructure and pedestrian connections to public transportation on State Highway 44 (State Street) between State Highway 55 (Eagle Road) in the City of Eagle and downtown Boise. The enhanced bus stops will be compliant with the Americans with Disabilities Act, improve safety, and provide passenger amenities such as benches, distinct shelters, real-time information, off-board fare payment, lighting, and bicycle racks. Part 2 improvements will include deployment of real-time information, off-board fare payment, raised platforms, and necessary pullouts to accommodate all bus stops along Highway 44 (State Street) between State Highway 55 (Eagle Road) in the City of Eagle and downtown Boise. Improvements will also include bus stop and vehicle branding. The State Street High Capacity Corridor is the number one ranked unfunded project in the public transportation system in *Communities in Motion 2040 2.0*. *ValleyConnect 2.0* also identifies the State Street corridor as a “premium corridor” with high levels of transit service and passenger amenities. Including these projects in CIM 2040 2.0 and the TIP will also make them eligible for additional funding opportunities.



**RESOLUTION NO. 11-2021**

**FOR THE PURPOSE OF AMENDING THE FY2021-2027  
REGIONAL TRANSPORTATION IMPROVEMENT PROGRAM**

**WHEREAS**, the Community Planning Association of Southwest Idaho has been designated by the Governor of Idaho as the metropolitan planning organization responsible for transportation planning in Ada and Canyon Counties;

**WHEREAS**, the Fixing America's Surface Transportation (FAST) Act, Title 23 United States Code Section 134, and Title 49 United States Code Section 5303 requires metropolitan planning organizations to develop and approve a Transportation Improvement Program;

**WHEREAS**, the FAST Act, Title 23 United States Code Section 134, and Title 49 United States Code Section 5303 require projects contained in the Transportation Improvement Program to be financially constrained;

**WHEREAS**, the FAST Act, Title 23 United States Code Section 134, and Title 49 United States Code Section 5303 requires Transportation Improvement Programs be developed and amended in consultation with all interested parties;

**WHEREAS**, a public comment period was held between March 24 and April 27, 2021, and comments were shared with the COMPASS Board of Directors for consideration;

**WHEREAS**, the Community Planning Association of Southwest Idaho desires to take timely action to ensure the availability of federal funds;

**WHEREAS**, the Community Planning Association of Southwest Idaho developed this amendment to the FY2021-2027 Regional Transportation Improvement Programs in compliance with all applicable state and federal regulations; and

**WHEREAS**, the attached table details the amendment to FY2021-2027 Regional Transportation Improvement Program.

**NOW, THEREFORE, BE IT RESOLVED**, that the Community Planning Association of Southwest Idaho's Executive Committee approves the amendment to the FY2021-2027 Regional Transportation Improvement Program.

**ADOPTED** this 13<sup>th</sup> day of April 2021.

**By:** \_\_\_\_\_  
**Garret Nancolas, Chair**  
**Community Planning Association**  
**of Southwest Idaho Board of Directors**

**ATTEST:**

**By:** \_\_\_\_\_  
**Matthew J. Stoll, Executive Director**  
**Community Planning Association**  
**of Southwest Idaho**

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COMPASS Amendment #5 for the  
FY2021-2027 Regional Transportation Improvement Program (TIP)

Valley Regional Transit, March 18, 2021

Key No	Project	Scheduled Costs (including Match) (costs in \$1,000)							
		Cost year	PE	PC	RW	UT	CE	CN	SUM
NEW	Transit – State Street Premium Corridor, Part 1, Boise Area, VRT	2021							0
	Funding Source: FTA 5307 LU	2022						ϑ	ϑ
	Implement Part 1 of the State Street Premium Corridor improvements project in the Boise Urbanized Area. Project will improve infrastructure and pedestrian connections to public transportation on State Highway 44 (State Street) between State Highway 55 (Eagle Road) in the City of Eagle and downtown Boise. The enhanced bus stops will be compliant with the Americans with Disabilities Act, improve safety, and provide passenger amenities such as benches, distinct shelters, real-time information, off-board fare payment, lighting, and bicycle racks. (Federal = \$1,000,000)	2023							0
		2024							0
		2025							0
		PD							0
		SUM	0	0	0	0	0	0	ϑ
<b>Add project.</b>							<u>1250</u>	<u>1250</u>	
NEW	Transit – State Street Premium Corridor, Part 2, Boise Area, VRT	2021							0
	Funding Source: Local Participating	2022							0
	Implement Part 2 of the State Street Premium Corridor improvements project in the Boise Urbanized Area. Project will include deployment of real-time information, off-board fare payment, raised platforms, and necessary pullouts to accommodate all bus stops along State Highway 44 (State Street) between State Highway 55 (Eagle Road) in the City of Eagle and downtown Boise. Improvements will also include bus stop and vehicle branding. (Federal = \$0)	2023						ϑ	ϑ
		2024						<u>5882</u>	<u>5882</u>
		2025							0
		PD							0
		SUM	0	0	0	0	0	0	ϑ
<b>Add project.</b>							<u>5882</u>	<u>5882</u>	

Idaho Transportation Department, March 18, 2021

Key No	Project	Scheduled Costs (including Match) (costs in \$1,000)							
		Cost year	PE	PC	RW	UT	CE	CN	SUM
13476	SH-44 (State Street) and SH-55 (Eagle Road) Intersection <u>Improvement, 1/2 CFI</u> , Eagle	2021	0 <u>80</u>	0 <u>1062</u>	0 <u>193</u>		0 <u>1762</u>	0 <u>6612</u>	0 <u>9709</u>
	Funding Source: <u>State</u>	2022							0
	<u>Construct a partial (1/2) continuous flow intersection (CFI), including displaced left turn lanes-Expand the current intersection configuration to increase capacity, as well as remove all four existing free-flowing right-turn lanes, at State Highway 44 (State Street) and State Highway 55 (Eagle Road) in the City of Eagle. Work includes pavement widening and resurfacing, installation of raised medians, signage and striping improvements, pedestrian access, signalization, Intelligent Transportation System improvements, and localized drainage improvements.</u> (Federal = \$0)  Significant scope change to a construction project. Includes conversion of funding from federal-aid to state funds. Overall increase \$750,000.  Previous obligations: <del>\$1,376,000</del> \$0 Total project cost: <del>\$9,356,000</del> \$9,709,000 Total cost change 3.8%	2023							0
		2024							0
		2025							0
		PD							0
		SUM	0 <u>80</u>	0 <u>1062</u>	0 <u>193</u>	0	0 <u>1762</u>	0 <u>6612</u>	0 <u>9709</u>
13476	SH-44 (State Street) and SH-55 (Eagle Road) Intersection <u>Improvement, 1/2 CFI</u> , Eagle	2021	30 <u>-50</u>	326 <u>-856</u>	0 <u>-193</u>		947 <u>0</u>	6677 <u>0</u>	7980 <u>-1099</u>
	Funding Source: NHPP	2022							0
	<b>Same as above.</b> (Federal = -1,018,000)	2023							0
		2024							0
		2025							0
		PD							0
		SUM	30 <u>-50</u>	326 <u>-856</u>	0 <u>-193</u>	0	947 <u>0</u>	6677 <u>0</u>	7980 <u>-1099</u>
13476	SH-44 (State Street) and SH-55 (Eagle Road) Intersection <u>Improvement, 1/2 CFI</u> , Eagle	2021	0 <u>-20</u>	0 <u>-206</u>					0 <u>-226</u>
	Funding Source: HSIP-State	2022							0
	<b>Same as above.</b> (Federal = -\$209,000)	2023							0
		2024							0
		2025							0
		PD							0
		SUM	0 <u>-20</u>	0 <u>-206</u>	0	0	0	0	0 <u>-226</u>

5307 = FTA formula funds  
 CE = Construction Engineering  
 CFI = Continuous Flow Intersection  
 CN = Construction  
 FTA = Federal Transit Administration  
 FY = Fiscal Year  
 HSIP = Highway Improvement Safety Program  
 LU = Large Urban (Boise Urbanized Area)  
 NHPP = National Highway Performance Program

PE = Preliminary Engineering  
 PC = Preliminary Engineering Consultant  
 RW = Right-of-Way  
 SH = State Highway  
 UT = Utilities  
 VRT = Valley Regional Transit

COMPASS Amendment #5 for *Communities in Motion 2040 2.0* (CIM 2040 2.0) and Amendment #5 for the FY2021-2027 Regional Transportation Improvement Program (TIP)



Figure1. Valley Regional Transit’s proposed State Street Premium Corridor



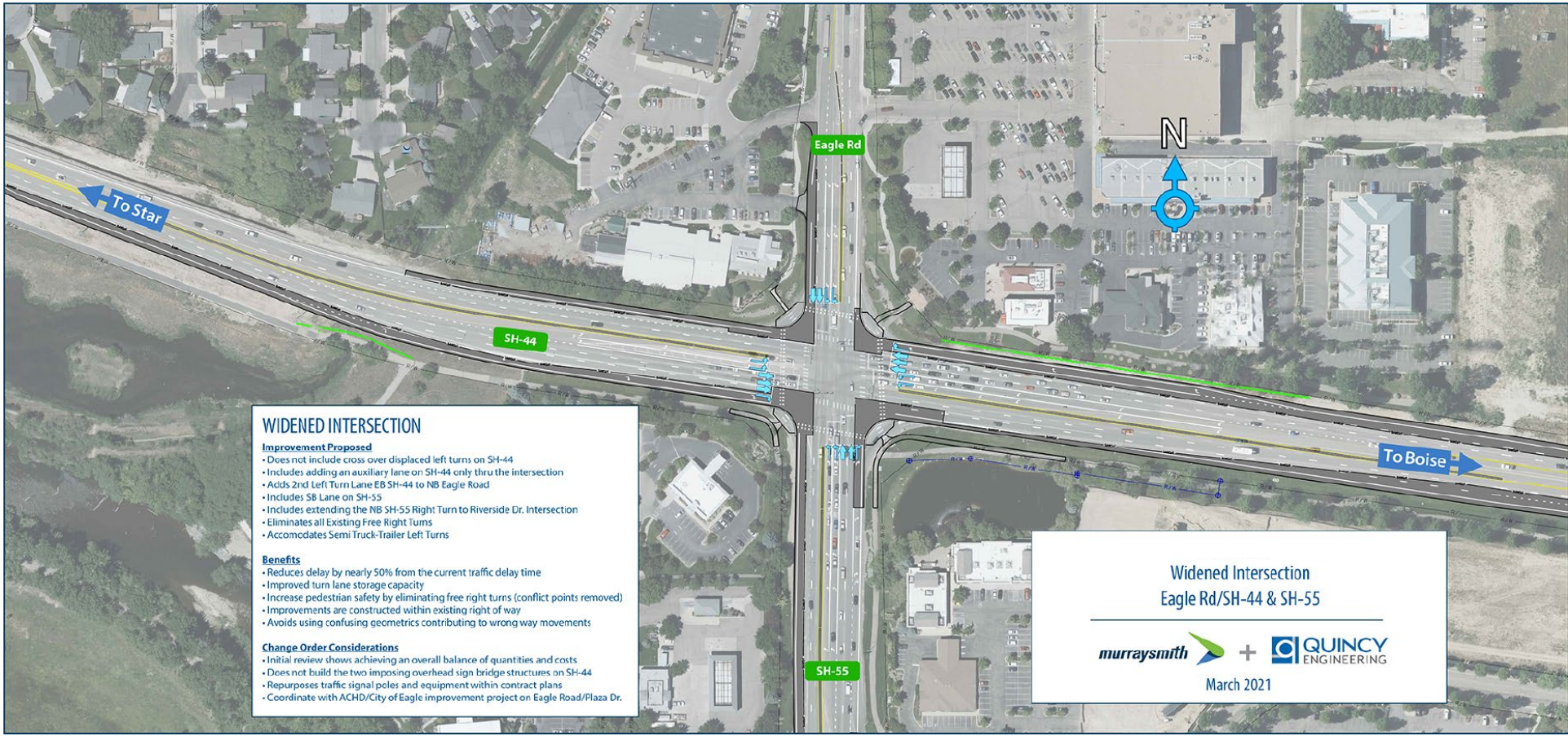


Figure 2. Reconfigured intersection design for SH-55 (Eagle Road) and SH-44 (State Street) intersection

## EXECUTIVE COMMITTEE AGENDA ITEM V-A

Date: April 13, 2021

### **Topic: Status Report - Regional Transportation Advisory Committee (RTAC)**

#### **Request/Recommendation:**

Information only.

#### **Background/Summary:**

RTAC Bylaws state that the RTAC Chair will submit a monthly status report on RTAC activities to the COMPASS Executive Committee. Below is an outline of agenda items and actions from the March 17, 2021, meeting.

#### **ACTION ITEMS**

##### **Member Agencies' FY2022 UPWP Requests**

RTAC recommended priority rankings of member agency requests for COMPASS' FY2022 UPWP:

1. Traffic Impact Fee Study - Phase 2 / City of Caldwell (Canyon Highway District #4)
2. Linder Road Overpass – Next Step Facilitation (City of Meridian)
3. Fields Transportation Work (City of Meridian)
4. Regional Pathway and Waterway Planning (City of Meridian)

The COMPASS Finance Committee will balance the priorities with available resources and recommend a final UPWP for COMPASS Board of Directors' approval.

##### **TMA Balancing**

RTAC approved actions to balance the Surface Transportation Block Grant (STBG) program and Transportation Alternative Program (TAP) in the Transportation Management Area (TMA) to cover shortfalls of formula funding due to limited obligation authority.

##### **Federal-Aid Programs**

RTAC approved draft formula-based federal-aid programs (STBG-TMA, TAP-TMA, and STBG-Urban) to be included in the draft FY2022-2028 Regional Transportation Improvement Program (TIP), and to include the Idaho Transportation Department/Ada County Highway District Five Mile Overpass and roadway expansion project and the City of Boise's Garden Street multi-use pathway project in the draft FY2022-2028 TIP as locally funded. Staff will bring a recommendation for the use of additional, non-formula based federal funding, such as COVID relief funds, in the April 28, 2021, RTAC meeting. All of the recommended projects will be included in the full draft FY2022-2028 TIP, which will be brought to RTAC for review in its May 26, 2021, meeting.

##### **TIP Amendment Policy Update**

RTAC tabled action on an update to the COMPASS TIP Amendment Policy, addressing the addition of small, operational projects. This item will be brought back to RTAC for action in its April 28, 2021, meeting with further clarification regarding the definition of "operational" projects.

##### **Project Delivery Deadlines**

RTAC recommended COMPASS Board of Director's approval to extend the March 1 obligation deadline for three Ada County Highway District projects and one City of Caldwell project. The



deadline extension requests will be brought to the COMPASS Board of Directors for action in its April 19, 2021, meeting.

## **INFORMATION ITEMS**

### **Initial "All Aboard" Survey Results**

COMPASS staff reviewed the initial results of the "All Aboard" public survey on high-capacity transit. More detailed results will be shared with the COMPASS Board of Directors and RTAC in their April 19 (Board of Directors) and April 28 (RTAC) meetings.

### **More Information:**

- 1) Contact Liisa Itkonen, COMPASS Principal Planner, at [litkonen@compassidaho.org](mailto:litkonen@compassidaho.org) or Brent Moore, Community & Regional Planner, Ada County, at [bmoore@adacounty.id.gov](mailto:bmoore@adacounty.id.gov).

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