

# Working together to plan for the future

Draft Conformity Demonstration for the FY2019-2023 Regional Transportation Improvement Program

Report No. 02-2019 Adopted by the COMPASS Board on TBD Resolution No. TBD THIS DOCUMENT IS SUBMITTED TO THE U.S. DEPARTMENT OF TRANSPORTATION IN FULFILLMENT OF THE REQUIREMENTS OF THE 1990 CLEAN AIR ACT AMENDMENTS, THE FEDERAL TRANSPORTATION AIR QUALITY CONFORMITY RULES (40CFR93), AND THE STATE OF IDAHO ADMINISTRATIVE CODE ON TRANSPORTATION CONFORMITY (IDAPA 58-01.01.563-574).

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# **LIST OF ACRONYMS**

ACHD	Ada County Highway District
ATR	Automatic traffic recorder
AVFT	Alternative vehicle fuels and technology
CFR	Code of Federal Regulations
CIM 2040 2.0	Communities in Motion 2040 2.0
CIP	ACHD's Capital Improvements Plan
СО	Carbon monoxide
COMPASS	Community Planning Association of Southwest Idaho
DEQ	Idaho Department of Environmental Quality
E10	10% ethanol in gasoline
EPA	U.S. Environmental Protection Agency
ICC	Interagency Consultation Committee
IFYWP	ACHD's Integrated Five-Year Work Plan
IM	Inspection Maintenance
ITD	Idaho Transportation Department
ITIP	Idaho Transportation Investment Program (statewide version of the regional TIP)
MOVES	Motor Vehicle Emission Simulator
MPO	Metropolitan planning organization
NAAQS	National Ambient Air Quality Standards
NO <sub>x</sub>	Oxides of nitrogen
OBD	On-board diagnostics
PM <sub>10</sub>	Particulate matter with a diameter less than 10 micrometers (i.e., 1x10 <sup>-6</sup> ) (coarse particulate matter)
RPM	Revolutions per minute
SIP	State Implementation Plan
TIP	Transportation Improvement Program
TMAC	Transportation Modeling Advisory Committee
TPD	Tons per Day
TTOP	State Street Transit and Traffic Operational Plan
VIN	Vehicle identification number
VMT	Vehicle miles of travel
VOC	Volatile organic compounds

#### **FOREWORD**

The federal government mandates that any transportation project using federal funds or deemed to be "regionally significant" in nonattainment and maintenance areas cannot contribute to a degradation of air quality (40CFR93). Thus, transportation plans must "conform" to air quality plans. Transportation conformity is demonstrated in a nonattainment or maintenance area when it can be shown, within the applicable guidelines and regulations, that planned transportation projects listed in a transportation program or plan will not cause or contribute to exceedances of the U.S. Environmental Protection Agency's (EPA's) health-based air quality standards. A finding of nonconformity would prevent the implementation of certain federally funded and/or regionally significant transportation projects.

Only EPA's criteria pollutants<sup>1</sup> are subject to conformity analyses. One of two tests is used in a conformity demonstration:

<u>Budget</u>: State air quality implementation and maintenance plans for nonattainment and maintenance areas will often have maximum limits on the amounts of pollutants that transportation related sources emit. These maximum emissions limits on transportation related sources are known as "budgets." A transportation conformity budget test consists of a comparison between regional emissions estimates that include the impacts associated with planned transportation projects to the established budget. If the budget is not exceeded by the emissions estimate, then conformity has been demonstrated.

<u>Build/No Build</u>: Conceptually, this process is rather simple - estimate the amount of a given pollutant emitted in a region before the programmed projects are built (no build scenario) and after construction (build scenario). If the emissions from a build scenario are equal to or less than the emissions from a no build scenario, conformity has been demonstrated. This test is used for nonattainment or maintenance areas where motor vehicle emissions budgets are not established.

This document contains the information and analyses necessary for the Federal Highway Administration and the Federal Transit Administration to make a transportation conformity finding for the draft FY2019-2023 Regional Transportation Improvement Program.

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<sup>&</sup>lt;sup>1</sup> EPA sets air quality standards for six common pollutants, referred to as <u>"criteria" air pollutants</u>. These standards are developed based on human health and/or environmental criteria (science-based guidelines). Of the six criteria pollutants, particulate pollution and ground-level ozone pose the two most widespread health threats.

#### **SUMMARY**

The U.S. Environmental Protection Agency's (EPA's) Motor Vehicle Emission Simulator (MOVES) and the Community Planning Association of Southwest Idaho's (COMPASS') most current travel demand model were used to estimate pollutant emissions from the transportation projects contained in the draft FY2019-2023 Regional Transportation Improvement Program (TIP). A TIP is a short-range (five-year) capital improvement budget for the transportation system in a given urbanized area. The Interagency Consultation Committee approved the modeling methodologies and assumptions used in the regional emissions analyses including the applicable transportation model networks. Growth and demographic assumptions from the region's *Communities in Motion 2040* Vision, updated and reconciled in spring 2018, are used in this demonstration.

Transportation conformity is demonstrated in a nonattainment or maintenance area when it can be shown, within the applicable guidelines and regulations, that planned transportation projects listed in a transportation program or plan will not cause or contribute to exceedances of EPA's health-based air quality standards. A finding of nonconformity would prevent the implementation of certain federally funded and/or regionally significant transportation projects. Northern Ada County is a "maintenance area" for two air pollutants – coarse particulate matter (PM<sub>10</sub>) and carbon monoxide.

The Northern Ada County PM<sub>10</sub> State Implementation Plan, Maintenance Plan: Ten-Year Update<sup>2</sup> contains motor vehicle emissions budgets for three pollutants: coarse particulate matter, oxides of nitrogen, and volatile organic compounds. Emissions budget tests, as required by 40CFR93.118, demonstrate conformity of the draft FY2019-2023 TIP. The Northern Ada County Air Quality Maintenance Area Second 10-Year Carbon Monoxide Limited Maintenance Plan<sup>3</sup> does not contain any motor vehicle emissions budgets. However, COMPASS conducts a build versus no build carbon monoxide emissions analysis per the carbon monoxide limited maintenance plan in accordance with EPA's limited maintenance plan option.

None the less, the area remains subject to transportation conformity requirements for the other pollutants per 40CFR93, subpart A:

- a. Transportation plans and projects provide for timely implementation of SIP [State Implementation Plan] transportation control measures in accordance with 40CFR93.113:
- b. Transportation plans and projects comply with the fiscal constraint element per 40CFR93.108;
- c. The MPO's interagency consultation procedures meet applicable requirements of 40CFR93.105;
- d. Conformity of transportation plans is determined no less frequently than every four years, and conformity of plan amendments and transportation projects is demonstrated in accordance with the timing requirements specified in 40CFR93.104;
- e. The latest planning assumptions and emissions model are used as set forth in 40CFR93.110 and 40CFR93.111;
- f. Projects do not cause or contribute to any new localized carbon monoxide or particulate matter violations, in accordance with procedures specified in 40CFR93.123; and

<sup>&</sup>lt;sup>2</sup> http://www.deg.idaho.gov/media/971222-ada\_county\_pm1\_0\_sip\_0213.pdf

<sup>&</sup>lt;sup>3</sup> http://www.deq.idaho.gov/media/909866-ada-county-co-maintenance-plan-2011.pdf

g. Project sponsors and/or operators provide written commitments as specified in 40CFR93.125. [40CFR93, subpart A]

Figures 4-7 (pages 25-28) show estimated emissions as compared to pollutant budgets for coarse particulate matter, volatile organic compounds, oxides of nitrogen, and carbon monoxide.

#### I. INTRODUCTION

# **Community Planning Association of Southwest Idaho**

The Community Planning Association of Southwest Idaho (COMPASS) is an association of local governments in Ada and Canyon Counties, Idaho. It provides transportation planning and a host of other planning and community services to its member agencies and the general public. Since 1977, COMPASS, formerly known as the Ada Planning Association, has been designated as the metropolitan planning organization (MPO) for Ada County. In April 2003, COMPASS was designated as the MPO for the Nampa Urbanized Area, located in neighboring Canyon County. The agency's service area covers Ada and Canyon Counties.

## **Clean Air Act Designations**

The federal government sets health-based air quality standards for air pollutants, called the National Ambient Air Quality Standards, or NAAQS. Areas that have violated (not attained) the NAAQS are referred to as "nonattainment areas"; areas that were nonattainment areas in the past, but have re-attained the standard, are termed "maintenance areas." Northern Ada County is a maintenance area for two air pollutants – coarse particulate matter (PM<sub>10</sub>) and carbon monoxide (CO). Northern Ada County violated the NAAQS for these pollutants in the 1980s and early 1990s, and has been in compliance ever since.

The federal government mandates that any transportation projects using federal funds or deemed to be "regionally significant" in nonattainment and maintenance areas cannot contribute to a degradation of air quality (40CFR93). Thus, transportation plans must "conform" to air quality plans. Transportation conformity is demonstrated in a nonattainment or maintenance area when it can be shown, within the applicable guidelines and regulations, that planned transportation projects listed in a transportation program or plan will not cause or contribute to exceedances of the NAAQS. A finding of nonconformity would prevent the implementation of certain federally funded and/or regionally significant transportation projects.

#### Coarse Particulate Matter (PM<sub>10</sub>)

Northern Ada County is designated as a maintenance area in attainment of the 24-hour PM<sub>10</sub> NAAQS. Appendix A shows the extent of the maintenance area boundaries. While exceedances of the 24-hour PM<sub>10</sub> NAAQS have occurred due to wind-blown dust events, no violations of the 24-hour PM<sub>10</sub> NAAQS have occurred since the area was designated as a maintenance area in attainment of the standard. Prior to March 12, 1999, Northern Ada County was designated as a nonattainment area for PM<sub>10</sub>. However, on that date, the U.S. Environmental Protection Agency (EPA) administrator signed a revocation of Northern Ada County's nonattainment designation based on changes made to the PM<sub>10</sub> NAAQS (64FR12257). This ruling was challenged in the Ninth District Circuit Court. On January 31, 2001, the U.S. Department of Justice approved a settlement agreement for the Idaho Clean Air Force et al. v. EPA et al. lawsuit. A major component of the settlement agreement required the Idaho Department of Environmental Quality (DEQ) to update Northern Ada County's PM<sub>10</sub> State Implementation Plan (SIP). In September 2003, the EPA approved the Northern Ada County PM<sub>10</sub> SIP Maintenance Plan and Redesignation Request. In March 2013, the Northern Ada County PM<sub>10</sub> State Implementation Plan, Maintenance Plan: Ten-Year Update<sup>4</sup> (PM<sub>10</sub> maintenance plan) was submitted to EPA. On May 17, 2013, EPA announced receipt of the "maintenance plan" and issued determination of adequacy of the motor vehicle emission budgets for transportation conformity purposes.

<sup>4</sup>http://www.deg.idaho.gov/media/971222-ada\_county\_pm10\_sip\_0213.pdf

Commonly, past exceedances of the 24-hour  $PM_{10}$  NAAQS in Northern Ada County occurred during severe wintertime air stagnation events. These events, known as atmospheric inversions, are caused when cold, stagnant air is held close to the valley floor by warmer air aloft. During these events, particulates, including those formed in the atmosphere out of gaseous pollutants such as oxides of nitrogen  $(NO_X)$  and volatile organic compounds (VOCs), are trapped near the earth's surface. Because  $NO_X$  and VOCs combine to create particulates, they are considered precursors of  $PM_{10}$ . As a result, the  $PM_{10}$  maintenance plan contains approved  $PM_{10}$ ,  $NO_X$ , and VOC motor vehicle emissions budgets.

#### Carbon Monoxide (CO)

Northern Ada County is designated as an attainment area with an approved limited maintenance plan for the CO NAAQS. Northern Ada County has not experienced a violation of the CO NAAQS since 1987. DEQ submitted the *Limited Maintenance Plan and Request for Redesignation to Attainment for the Northern Ada County Carbon Monoxide Not-Classified Nonattainment Area* to EPA in December 2001. EPA approved the limited maintenance plan and subsequently redesignated the area in December 2002. The *Northern Ada County Air Quality Maintenance Area Second 10-Year Carbon Monoxide Limited Maintenance Plan*<sup>5</sup> (CO maintenance plan) was approved by EPA September 2012. Maintenance areas under a limited maintenance plan are not required to demonstrate their transportation programs or long-range transportation plans conform through a regional emissions analysis. Therefore, there are no applicable CO motor vehicle emissions budgets established for Northern Ada County.

#### Rules

As described previously, the  $PM_{10}$  maintenance plan established motor vehicle emissions budgets for  $PM_{10}$ ,  $NO_x$ , and VOCs. Therefore, to satisfy transportation conformity requirements established by 40CFR93.118, budget tests must be performed for the draft FY2019-2023 Regional Transportation Improvement Program (TIP). Budget tests are satisfied when regional emissions estimates based on the transportation projects outlined in a TIP or transportation plan are less than or equal to "budgets" established by SIPs and/or air quality maintenance plans.

As noted above, EPA guidance related to "limited maintenance plans" eliminates this requirement with regard to CO for Northern Ada County's conformity demonstrations:

...in areas with approved limited maintenance plans, Federal actions requiring conformity determinations under the transportation conformity rule could be considered to satisfy the budget test required in section 93.118, 93.119, and 93.120 of the rule.<sup>6</sup>

Therefore, CO motor vehicle emissions budget tests are not federally required for Northern Ada County. However, COMPASS conducts a build/no build analysis per the CO limited maintenance plan for the last year of the TIP. If the results of this analysis show an unacceptable increase in CO emissions, DEQ may choose to require mitigation measures.

<sup>&</sup>lt;sup>5</sup> http://www.deq.idaho.gov/media/909866-ada-county-co-maintenance-plan-2011.pdf

<sup>&</sup>lt;sup>6</sup> Page 8 of the *Northern Ada County Air Quality Maintenance Area Second 10-Year Carbon Monoxide Limited Maintenance Plan* <a href="http://www.deq.idaho.gov/media/909866-ada-county-co-maintenance-plan-2011.pdf">http://www.deq.idaho.gov/media/909866-ada-county-co-maintenance-plan-2011.pdf</a>

#### **Interagency Consultation**

Idaho Administrative Code (IDAPA 58.01.01.567) requires that agencies within nonattainment and maintenance areas establish Interagency Consultation Committees (ICCs) on transportation conformity. The Northern Ada County ICC is comprised of the following agencies:

- Ada County Highway District (ACHD)
- ACHD Commuteride
- City of Boise
- COMPASS as the MPO
- DEQ
- Idaho Transportation Department, District 3
- Valley Regional Transit
- Federal Highway Administration Idaho Division, ex-officio

The Northern Ada County ICC approved the assumptions and methodologies employed in the development of the regional emissions analyses in this demonstration on June 7, 2018. The approved assumptions and methodologies are listed in Appendix B. The roadway project list was also approved by the ICC on June 7, 2018. A complete listing of the ICC requirements can be found in Idaho Administrative Code (IDAPA 58.01.01.563-574).

## **Budget Test**

A budget test is a comparison of emissions estimates to an established limit (or budget) for motor vehicles. As per 40CFR93.118(b), budget tests must be performed:

...each year for which the applicable ... implementation plan specifically establishes motor vehicle emissions budget(s), for the last year of the transportation plan's forecast period, and for any intermediate years as necessary so that the years for which consistency is demonstrated are no more than ten years apart...

The  $PM_{10}$  maintenance plan established motor vehicle emissions budgets for 2008, 2015, and 2023. Demographic data and transportation projects are grouped in five-year increments. Therefore, the conformity analysis also uses those increments, adhering to the applicable guidelines and regulations of no more than ten years between analysis years. Budget tests and analysis were performed for:

- 2019 Base year of the draft FY2019-2023 TIP
- 2023 SIP budget year and last year of the draft FY2019-2023 TIP
- 2030 Intermediate analysis year
- 2040 Horizon year of the draft regional long-range transportation plan, *Communities in Motion 2040 2.0* (CIM 2040 2.0)

Projects for the scenarios are shown in Tables 1, 3, 5, and 7; the results are shown in Table 2, 4, 6, and 8.

# **Regionally Significant Projects**

Regional emissions analyses, for the purposes of demonstrating transportation conformity of a TIP or long-range plan, must include all regionally significant and/or federally funded projects in the nonattainment or maintenance area.

40CFR93.1017 defines a regionally significant project as:

... a transportation project (other than an exempt project) that is on a facility which serves regional transportation needs (such as access to and from the area outside of the region, major activity centers in the region, major planned developments such as new retail malls, sports complexes, etc., or transportation terminals as well as most terminals themselves) and would normally be included in the modeling of a metropolitan area's transportation network, including at a minimum all principal arterial highways and all fixed guideway transit facilities that offer an alternative to regional highway travel.

Idaho Administrative Code (IDAPA 58.01.01.566)<sup>8</sup> further defines a regionally significant project as:

A transportation project, other than an exempt project, that is on a facility which serves regional transportation needs... and would normally be included in the modeling of a metropolitan area's transportation network, including, at a minimum:

- a. All principal arterial highways;
- b. All fixed guideway transit facilities that offer an alternative to regional highway travel; and
- c. Any other facilities determined to be regionally significant through Section 570, interagency consultation.

The ICC maintains discretionary authority in interpreting and applying these definitions to the area's transportation programs, plans, and projects. Definitions for regionally significant road projects and regionally significant transit projects, as developed by the ICC, are below. For the purposes of this conformity determination, all applicable roadway projects, despite their significance, were included in the travel demand model networks.

#### Regionally Significant Roadway Project Definition

On January 30, 2002, the ICC developed the following definition of a "Regionally Significant" transportation project:

A transportation project in Ada County, Idaho is designated "Regionally Significant" if:

- (a) the project is for the improvement of either:
  - (i) a principal arterial or higher functional classification; or
  - (ii) a minor arterial which will have a twenty (20) year projected traffic volume of at least 45,000 vehicles a day after completion of the project; and
- (b) the project will add at least one new continuous vehicular lane which either:
  - (i) extends from one intersecting principal or minor arterial to another intersecting principal or minor arterial; or
  - (ii) in the case of an interstate, extends from the on ramp of one interstate interchange to a point beyond the off ramp of the next adjacent interstate interchange.

<sup>&</sup>lt;sup>7</sup>Code of Federal Regulations Title 40: Protection of Environment

<sup>&</sup>lt;sup>8</sup> Idaho Administrative Code Rules for the Control of Air Pollution in Idaho

#### Regionally Significant Transit Project Definition

On August 31, 2005, the ICC adopted the following definition of a "Regionally Significant" transit project:

A transit project in Ada County, Idaho is designated "Regionally Significant" if the transit project:

- (a) has the potential to change the vehicle demand of an existing roadway classified as a principal arterial or higher by 400 vehicles per hour, or 4,000 vehicles per weekday; and
- (b) is a transit service or facility that provides services to (or connects) at a minimum:
  - (i) two counties and;
  - (ii) three incorporated cities

#### **Exempt Projects**

Pursuant to 40CFR93.126 (Exempt Projects), certain projects listed in a TIP or long-range transportation plan may proceed even in the absence of a conformity finding/demonstration. Exempt projects include highway safety or mass transit projects, landscaping projects, roadway rehabilitation and repair projects, transportation enhancement projects, and transportation planning activities that do not lead directly to construction. However, the exempt projects listed in 40CFR93.126 are not considered exempt if the ICC concludes that they may have an adverse impact on air quality.

In addition, 40CFR93.127 (Projects Exempt from Regional Emissions Analyses) considers projects, such as intersection signalization, changes in alignment, bus terminals, and transit transfer points, exempt from regional emissions analyses. However, these projects must demonstrate project-level conformity. As with the types of exempt projects listed in 40CFR93.126, the projects listed in 40CFR93.127 may not be considered exempt if the ICC concludes they may have an adverse impact on air quality.

#### **Transportation Control Measures**

As per 40CFR93.113(c), in order for a TIP or long-range transportation plan to be conforming, it cannot interfere with the implementation of any transportation control measures. There are no transportation control measures requiring implementation in either the  $PM_{10}$  maintenance plan or the CO maintenance plan. Therefore, the TIP meets the requirements of 40CFR93.113(c).

#### II. EMISSIONS ESTIMATION

# **Emissions Analysis Assumptions and Tools**

This air quality conformity demonstration is based upon average speed distributions for each roadway type by 16 speed "bins." The regional travel demand model's average daily estimates or forecasts for each roadway segment provide the necessary data for this input. Emissions factors are generated using the latest version of EPA's motor vehicle emissions model (Motor Vehicle Emission Simulator, or MOVES2014a). A regional emission analysis was conducted as described below.

# **COMPASS' Travel Demand Model**

The COMPASS travel demand model provides estimates of average weekday and peak hour travel demand for each link of a given transportation network based on current and future growth assumptions. In addition to travel demand, the model produces weekday vehicle miles of travel forecasts, congested network speeds, and other data relevant to regional emissions analyses. The travel demand model is regularly maintained and updated to include all completed roadway projects. Future-year model networks include anticipated widening and new roadway projects, regardless of significance or exemption status. Transportation network components include interstates, principal arterials, minor arterials, collectors, and select local roads in Ada and Canyon Counties.

Calibration, validation, and updates to COMPASS' travel demand model were performed under the review of the Transportation Model Advisory Committee (TMAC). TMAC was a technical committee formed by the COMPASS Board of Directors. The committee was made up of local experts, technical staff from COMPASS member agencies, and local traffic engineers from both the public and private sectors. TMAC worked with COMPASS staff to calibrate and validate the regional travel demand model to reflect the actual travel patterns and behaviors in Ada and Canyon Counties. A major update to the regional travel demand model was completed in January 2015. The committee was disbanded after this work was completed as part of a larger change in COMPASS committee structure; if needed, a workgroup can be established in the future to advise on modeling activities. To learn more about the travel demand model visit

http://www.compassidaho.org/prodserv/traveldemand.htm.

#### **Demographic Data**

The COMPASS Board of Directors approves the official population and employment forecast control totals for Ada and Canyon Counties. Between September 2011 and October 2012, COMPASS, its member agencies, stakeholders, and the general public participated in the development of a preferred growth scenario for the year 2040 – the *Communities in Motion 2040* Vision. This preferred growth scenario, used for the draft CIM 2040 2.0 plan, was based on approved population and employment forecasts and was adopted by the COMPASS Board of Directors in October 2012. To learn more about the process and growth allocations visit <a href="http://www.compassidaho.org/prodserv/cim2040">http://www.compassidaho.org/prodserv/cim2040</a> scenarioplanning.htm.

In early 2018, COMPASS updated and reconciled the demographic forecasts to account for building permit activity and approved developments since the *Communities in Motion 2040* Vision was approved in 2012. This is an annual process coordinated with land use agencies and the Demographic Advisory Workgroup.

The *Communities in Motion 2040* Vision forecasts the demographic data in five-year increments (Figure 1). Demographic data for the analysis years of 2019 and 2023 were developed (interpolated) using the current estimates and/or the appropriate reconciled demographic forecast. For example, the 2019 demographics used the 2018 estimates and the reconciled 2020 forecasted demographics. The 2023 demographics used the reconciled 2020 and 2025 demographics.

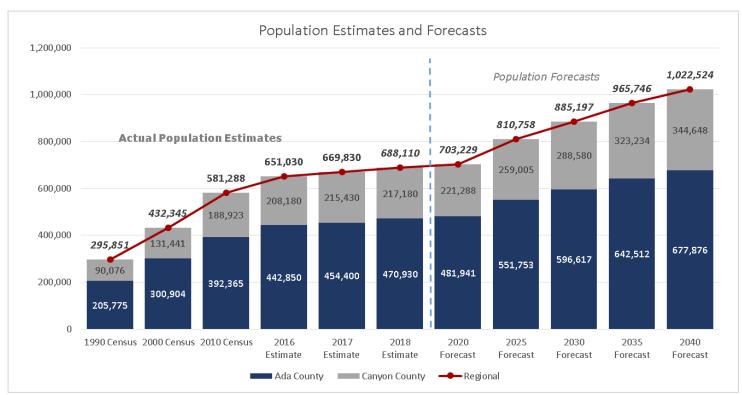


Figure 1: COMPASS Population Estimates and Forecasts

# **Roadway Network Assumptions**

The projects used in the regional emissions analysis for the draft FY2019-2023 TIP were derived from:

- COMPASS' draft FY2019-2023 TIP
- ACHD's FY2018-2022 Integrated Five-Year Work Plan
- FY2019-2023 Idaho Transportation Investment Program
- ACHD's 2016 Capital Improvements Plan (CIP) (FY2016-2035)
- Draft CIM 2040 2.0, the regional long-range transportation plan for Ada and Canyon Counties

Roadway projects were placed into analysis (or budget) year networks based on information contained in the above sources. The anticipated project completion date is used to place the transportation project in the appropriate network year. Projects listed as "preliminary development" in the TIP were placed in the roadway network year based on information provided by the transportation agencies. Other future roadway projects listed on the funded lists of both the draft CIM 2040 2.0 plan and ACHD's CIP were placed in a roadway network year based on information contained in ACHD's CIP. For transparency, COMPASS includes all roadway projects, even those designated as "exempt," in its conformity analysis. This is reflected in the projects listed in Tables 1, 3, 5, and 7. Roadway projects listed as unfunded in CIM 2040 2.0 and, for ACHD projects, right-of-way only/unfunded in ACHD's CIP, were not included in the roadway networks. These "unfunded" projects cannot be considered funded or go to construction without an accompanying emissions analysis.

# **Transit Service Assumptions**

Regional impacts from access to the area's transit system were included in the emissions analysis. This was done within COMPASS' travel demand model using a "mode choice"

<sup>9</sup> http://www.compassidaho.org/documents/prodserv/demo/PopulationEstimateMethodology2016.pdf

model. A "mode choice" model is the third step in a traditional four-step travel demand model, such as the one maintained by COMPASS. It takes estimates of "person trips" and predicts the mode of travel the trip will use.

Figure 2 shows the modes available to the travel demand model for assignment. Transit trips are assigned to a transit network input into the travel demand model. Non-motorized trips are not assigned to a network.

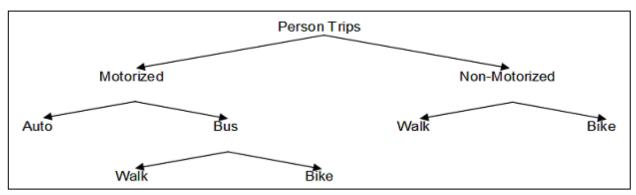


Figure 2: COMPASS Model Travel Modes

Currently, no major system expansion is funded for the region's transit system in the draft FY2019-2023 TIP. Therefore, only the transit system as it exists today is included in the build analysis years. The current system includes:

- Nineteen all-day routes and two express routes with peak hour headways between 20-60 minutes in the Boise/Garden City service area.
- Three Nampa and Caldwell fixed routes with peak hour headways up to 60 minutes.
- Six inter-county routes (between Ada and Canyon Counties) with up to 30 minute headways during the morning/afternoon peak periods and 2-3 hour headways during off peak periods.
- ADA required paratransit service in both Ada and Canyon Counties.

Specific information on the routes and schedules used to model the transit system can be found at Valley Regional Transit's website at <a href="http://www.valleyride.org/">http://www.valleyride.org/</a>.

Travel demand models are used to calculate vehicle miles of travel (VMT). VMT is an estimate of the amount of vehicular travel in a given geographical area and is dependent upon land use (growth) and assumptions about the transportation system (programmed and funded projects). VMT and roadway speed are the outputs of the regional travel demand model necessary to run MOVES for emission estimates. Figure 3 shows the vehicle miles of travel for 2000 and 2010, and for 2019, 2023, 2030, and 2040, which coincide with the analysis years for this conformity demonstration.

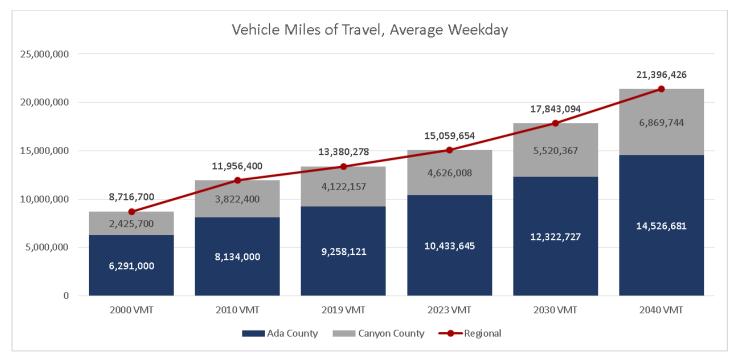


Figure 3: Vehicle Miles of Travel Estimated by the Travel Demand Model

# **Emissions Modeling**

EPA's emissions model, MOVES, was used to estimate the air quality impacts associated with current and future roadway networks.

The MOVES model<sup>10</sup> uses local data inputs for climate, elevation, Northern Ada County's vehicle emissions testing program, and travel demand model forecasted VMT and roadway speeds to develop emission factors for specified air pollutants. Appendix B summarizes the MOVES modeling assumptions approved by the ICC for use in this demonstration. These model settings and inputs were reviewed during the interagency consultation process. The CO and PM<sub>10</sub> maintenance plans were updated by DEQ's Boise Regional Office in 2011 and 2013, respectively. All of the methodologies, assumptions, processes, and results are documented in the updated maintenance plans. Both plans and associated appendices are available on DEQ's website, as listed below:

PM<sub>10</sub> Maintenance Plan

http://www.deq.idaho.gov/media/971222-ada\_county\_pm10\_sip\_0213.pdf

PM<sub>10</sub> Maintenance Plan appendices

http://www.deg.idaho.gov/media/971226-ada\_county\_pm10\_sip\_appendices\_0213.pdf

CO Maintenance Plan

http://www.deg.idaho.gov/media/909866-ada-county-co-maintenance-plan-2011.pdf

CO Maintenance Plan appendices

http://www.deq.idaho.gov/media/909870-ada-county-co-maintenance-plan-2011-appendices.pdf

As described on page 9,  $PM_{10}$ , VOC, and  $NO_x$  budget tests were performed under the four scenario years: 2019, 2023, 2030, and 2040. Results are shown in Table 2, 4, 6, and 8.

<sup>&</sup>lt;sup>10</sup> http://www.epa.gov/otaq/models/moves/index.htm

## 2019 Baseline Scenario

The 2019 baseline scenario uses near-term population and employment estimates with the 2019 roadway network listed in Table 1. (*Note: The numbers in the "No." column are for reference only.*) Projects 1 through 5 are included for information purposes only. These projects were recently completed, or are currently under construction, with expected completion by the end of 2018.

Table 1: Projects Included in the 2019 Network for the 2019 Baseline Scenario

No.	Street Name	Location	Description	Source <sup>1</sup>	Key # <sup>2</sup> (ITIP, IFYWP,	Reasons for Inclusion in Regional Conformity		
					CIP)	Regionally Significant	Functional Class	Federally Funded
1.	Cloverdale Rd.	Fairview Ave. to Ustick Rd.	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP	RC0087, RD2016-25	No	Minor arterial	No
2.	Emerald St. / Americana Ave. lane reconfiguration	Orchard St. – Ann Morrison Park	Reconfiguring Emerald St. from 4 lanes to 2 lanes. Reconfiguring southbound travel on Americana Ave. from Latah St. to Ann Morrison Park Entrance from 2 lanes to 1 lane	IFYWP	CM212-08	No	Minor arterial	No
3.	Lake Hazel Rd.	Cole Rd. to Orchard Ext. W	Construct a new 2 lane road of Lake Hazel Rd. between Cole Rd. and Orchard St. extension	IFYWP, 2016 CIP, draft CIM 2040 2.0	RD216-02, RD2016-70	Yes	Principal arterial	No
4.	Orchard Ext. W. and Orchard Ext.	Lake Hazel Ext. to Gowen Rd.	Construct a new 2 lane road between Lake Hazel Rd. extension and Gowen Rd.	IFYWP, 2016 CIP, draft CIM 2040 2.0	RD216-03, RD2016- 103, RD2016- 104	Yes	Principal arterial	No
5.	Pine Ave.	Meridian Rd. to Locust Grove Rd.	Widen roadway from 2 lanes to 3 lanes at the east end where needed	IFYWP, 2016 CIP	RD208-01, RD2016- 113	No	Minor arterial	No
6.	Cloverdale Rd. and Overpass	Camas St (north of Overland Rd) to Ridenbaugh Canal (south of Franklin Rd)	Replace and widen the overpass from 2 to 4 lanes. Widen the roadway on each side from 2 to 5 lanes (the overpass was damaged on June 16, 2018, and deemed unsafe for travel)	ITIP, 2016 CIP	KN 20842, RD2016-24	No	Minor arterial	No
7.	Cloverdale Rd.	Ustick Rd. to McMillan Rd.	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP	RC0092, RD2016-26	No	Minor arterial	No

8.	Cloverdale Rd.	McMillan Rd. to US Hwy 20/26 (Chinden Blvd.)	Widen roadway from 3 lanes to 5 lanes	IFYWP, 2016 CIP	RD207-13, RD2016-27	No	Minor arterial	No
9.	Cole Rd.	Overland Rd. to Franklin Rd.	Widen roadway from 3 lanes to 5 lanes	IFYWP, 2016 CIP	IN203-14, RD207-16, RD2016-29	Yes	Principal arterial	No
10.	Linder Rd	Cayuse Creek Dr. to Chinden Blvd. (US 20/26)	Widen roadway from 2 lanes to 5 lanes	IFWYP, 2016 CIP	RD202-17, RD2016-79	Yes	Principal arterial	No

<sup>&</sup>lt;sup>1</sup> ITIP = Idaho Transportation Investment Program (statewide equivalent of the regional TIP); IFYWP = ACHD's Integrated Five-Year Work Plan; CIP = ACHD's Capital Improvements Plan
<sup>2</sup> Key #: Numeric identification numbers refer to projects in the ITIP. Alphanumeric identification numbers refer to projects in

Table 2 shows estimated motor vehicle emissions for  $PM_{10}$ , VOC, and  $NO_X$  from the 2019 baseline scenario.

Table 2: 2019 Estimated Emissions Tons per Day

2019		PM		VOC	NOx	
	Unpaved Road Dust Emissions	Paved Road Dust Emissions	Tailpipe, Tire, and Brakewear Emissions	Total PM <sub>10</sub> Emitted		
Estimated Emissions	2.65	23.53	0.76	26.9	5.23	8.91
Budget	n/a	n/a	n/a	42.9	12.6	29.5

ACHD's IFYWP or CIP.

## 2023 Scenario

The 2023 scenario uses 2023 population and employment forecasts with the 2023 roadway network. The 2023 roadway network includes the projects listed in Tables 1 and 3. (Note: The numbers in the "No." column are for reference only.)

Table 3: Projects Added to the 2019 Network for the 2023 Scenario

No.	Street Name	Location	Description	Source <sup>1</sup>	Key # <sup>2</sup> (ITIP,		ns for Inclus onal Confori	
					IFYWP, CIP)	Regionally Significant	Functional Class	Federally Funded
11.	Cole Rd.	McGlochlin St. to Victory Rd. (with intersection project)	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP	IN205-97, RD2016-28	Yes	Principal arterial	No
12.	Eagle Rd.	Amity Rd. to Victory Rd.	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP, draft CIM 2040 2.0	RD207-33, RD2016-32	Yes	Principal arterial	No
13.	Linder Rd.	Franklin Rd. to Pine Ave.	Widen roadway from 2 lanes to 5 lanes	IFYWP, draft CIP, draft CIM 2040 2.0	RD213-16, RD2016-76	Yes	Principal arterial	No
14.	Linder Rd.	State Hwy 44 (State St.) to Floating Feather Rd.	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP	RD209-28, RD2016-81	Yes	Principal arterial	No
15.	Linder Rd.	Ustick Rd. to McMillan Rd.	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP, draft CIM 2040 2.0	RD202-18, RD2016-78 RD202-18	Yes	Principal arterial	No
16.	Maple Grove Rd.	Lake Hazel Rd. to Amity Rd	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP	RD207-20, RD2016-87	No	Minor arterial	No
17.	Maple Grove Rd.	Amity Rd. to Victory Rd.	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP	RD207-21, RD2016-88	No	Minor arterial	No
18.	Maple Grove Rd.	Victory Rd. to Overland Rd.	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP	RD207-22, RD2016-89	No	Minor arterial	No
19.	Meridian Rd.	Cherry/Fairvie w Ave. to Ustick Rd.	Widen roadway from 3 lanes to 5 lanes	IFYWP, 2016 CIP	RD207-23, RD2016- 100	No	Minor arterial	No
20.	State Hwy 55 (Eagle Rd.)	Southbound River Valley Rd. to Franklin Rd.	Widen southbound from 2 lanes to 3 lanes	ITIP	13349	Yes	Principal arterial	No
21.	Ten Mile Rd.	Ustick Rd. to McMillan Rd.	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP	RD202-32, RD2016- 123	No	Minor arterial	No
22.	Ten Mile Rd.	McMillan Rd. to US Hwy 20/26 (Chinden Blvd.)	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP	RD202-31, RD2016- 124	No	Minor arterial	No
23.	US Hwy 20/26	SH 16 to Tree Farm Way	Widen roadway from 2 lanes to 4 lanes	Draft TIP, draft CIM 2040 2.0	ORN 21864	Yes	Principal arterial	Yes

No.	Street Name	Location	Description	Source <sup>1</sup>	Key # <sup>2</sup> (ITIP,	Reasons for Inclusion in Regional Conformity		
					IFYWP, CIP)	Regionally Significant	Functional Class	Federally Funded
24.	US Hwy 20/26	Tree Farm Way to Linder Rd.	Widen roadway from 2 lanes to 4 lanes	Draft TIP, draft CIM 2040 2.0	ORN 21858	Yes	Principal arterial	Yes
25.	US Hwy 20/26	Linder Rd. to Locust Grove Rd.	Widen roadway from 2 lanes to 4 lanes	Draft ITIP and draft CIM 2040 2.0	20594	Yes	Principal arterial	Yes
26.	US Hwy 20/26	Locust Grove Rd. to State Hwy 55 (Eagle Rd.)	Widen roadway from 2 lanes to 4 lanes	Draft ITIP, draft CIM 2040 2.0	19944	Yes	Principal arterial	Yes

<sup>&</sup>lt;sup>1</sup> ITIP = Idaho Transportation Investment Program (statewide equivalent of the regional TIP); IFYWP = ACHD's Integrated Five-Year Work Plan; CIP = ACHD's Capital Improvements Plan

Table 4 shows estimated motor vehicle emissions for  $PM_{10}$ , VOC, and  $NO_X$  from the 2023 scenario. The estimated motor vehicle emissions for CO can be found on page 28.

Table 4: 2023 Estimated Emissions, Tons per Day

		PN	VOC	NOx		
2023	Unpaved Road Dust Emissions	Paved Road Dust Emissions	and	Emitted		
Estimated Emissions	2.65	26.91	0.73	30.3	3.64	4.53
Budget	n/a	n/a	n/a	42.9	12.6	29.5

<sup>&</sup>lt;sup>2</sup> Key #: Numeric identification numbers and alphanumeric identification numbers beginning with "ORN" refer to projects in the ITIP. All other alphanumeric identification numbers refer to projects in ACHD's IFYWP or CIP.

## 2030 Scenario

The 2030 scenario uses 2030 population and employment estimates with the 2030 roadway network. The 2030 roadway network includes all projects listed in Tables 1, 3, and 5. (*Note: The numbers in the "No." column are for reference only.*)

Table 5: Projects Added to the 2023 Network for the 2030 Scenario

No.	Street Name	Location	Description	Source <sup>1</sup>	Key # <sup>2</sup> (ITIP,		ns for Inclusional Confor	
					IFYWP, CIP)	Regionally Significant	Functional Class	Federally Funded
27.	Airport Rd./ Overland Rd. Ext.	McDermott Rd. to Black Cat Rd.	Construct new 2 lane road	2016 CIP	RD2016-5	No	Minor arterial	No
28.	Amity Rd.	State Hwy 69 (Meridian Rd.) to Locust Grove Rd.	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016-2	No	Minor arterial	No
29.	Amity Rd.	Locust Grove Rd. to Eagle Rd.	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016-3	No	Minor arterial	No
30.	Amity Rd.	Eagle Rd. to Cloverdale Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-4	No	Minor arterial	No
31.	Black Cat Rd.	Franklin Rd. to Cherry Ln.	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016-13	No	Minor arterial	No
32.	Black Cat Rd.	Cherry Ln. to Ustick Rd.	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016-14	No	Minor arterial	No
33.	Black Cat Rd.	Ustick Rd. to McMillan Rd.	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016-15	No	Minor arterial	No
34.	Black Cat Rd.	Overland Rd. to Franklin Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-12	No	Minor arterial	No
35.	Black Cat Rd.	McMillan Rd. to US Hwy 20/26 (Chinden Blvd.)	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-16	No	Minor arterial	No
36.	Cloverdale Rd.	Lake Hazel Rd. to Amity Rd.	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016-21	No	Minor arterial	No
37.	Cloverdale Rd.	Amity Rd. to Victory Rd.	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016-22	No	Minor arterial	No
38.	Cloverdale Rd.	Victory Rd. to Overland Rd.	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016-23	No	Minor arterial	No
39.	Cloverdale Rd.	Columbia Rd. to Lake Hazel Rd.	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016-20	No	Minor arterial	No
40.	Deer Flat Rd.	Linder Rd. to State Hwy 69 (Meridian Rd.)	Widen roadway from 3 lanes to 5 lanes	2016 CIP	RD2016-30	No	Minor arterial	No
41.	Eagle Rd.	Lake Hazel Rd. to Amity Rd.	Widen roadway from 2 lanes to 5 lanes	IFWYP, 2016 CIP, draft CIM 2040 2.0	RD216-04, RD2016-31	Yes	Principal arterial	No
42.	Eisenman Rd.	Lake Hazel Rd. to Gowen Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-34	No	Minor arterial	No

No.	Street Name	Location	Description	Source <sup>1</sup>	Key # <sup>2</sup> (ITIP,		ns for Inclus onal Confor	
					IFYWP, CIP)	Regionally Significant	Functional Class	Federally Funded
43.	Emerald St.	Cole Rd. to Curtis Rd.	Widen roadway from 3 lanes to 5 lanes (does not include widening of overpass)	2016 CIP	RD2016-37	No	Minor arterial	No
44.	Executive Dr.	Cloverdale Rd. to Five Mile Rd.	Widen roadway from 3 lanes to 5 lanes	2016 CIP	RD2016-39	No	Minor arterial	No
45.	Fairview Ave.	Five Mile Rd. to Maple Grove Rd.	Widen roadway from 5 lanes to 7 lanes	2016 CIP, draft CIM 2040 2.0	RD2016-44	Yes	Principal arterial	No
46.	Fairview Ave.	Locust Grove Rd. to State Hwy 55 (Eagle Rd.)	Widen roadway from 5 lanes to 7 lanes	2016 CIP, draft CIM 2040 2.0	RD2016-41	Yes	Principal arterial	No
47.	Fairview Ave.	State Hwy 55 (Eagle Rd.) to Cloverdale Rd.	Widen roadway from 5 lanes to 7 lanes	2016 CIP, draft CIM 2040 2.0	RD2016-42	Yes	Principal arterial	No
48.	Fairview Ave.	Maple Grove Rd. to Cole Rd.	Widen roadway from 5 lanes to 7 lanes	2016 CIP, draft CIM 2040 2.0	RD2016-45	Yes	Principal arterial	No
49.	Five Mile Rd.	Lake Hazel Rd. to Amity Rd.	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP	RD215-07, RD2016-47	No	Minor arterial	No
50.	Five Mile Rd.	Overland Rd. to Franklin Rd. Does NOT include widening of the overpass	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016-49	No	Minor arterial	No
51.	Floating Feather Rd. Realignment	Plummer Ln. to State Hwy 16 (Emmett Hwy)	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-52	No	Minor arterial	No
52.	Floating Feather Rd.	Palmer Ln. to Linder Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-54	No	Minor arterial	No
53.	Floating Feather Rd.	Linder Rd. to Park St.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-55	No	Minor arterial	No
54.	Floating Feather Rd.	Park Ln. to Ballantyne Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-56	No	Minor arterial	No
55.	Floating Feather Rd. Realignment	State Hwy 16 (Emmett Hwy) to Palmer Ln.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-53	No	Minor arterial	No
56.	Hill Rd./ Hill Road Pkwy	Horseshoe Bend Rd. to Duncan Ln.	Widen roadway from 3 lanes to 5 lanes	2016 CIP	RD2016-59	No	Minor arterial	No
57.	Hill Rd./ Hill Road Pkwy	Duncan Ln. to Seaman Gulch Rd.	Widen roadway from 3 lanes to 5 lanes	2016 CIP	RD2016-60	No	Minor arterial	No
58.	Lake Hazel Rd.	Maple Grove Rd. to Cole Rd.	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP, draft CIM 2040 2.0	RD216-05, RD2016-69	Yes	Principal arterial	No

No.	Street Name	Location	Description	Source <sup>1</sup>	Key # <sup>2</sup> (ITIP,		ns for Inclus onal Confort	
					IFYWP, CIP)	Regionally Significant		Federally Funded
59.	Lake Hazel Rd.	Eagle Rd. to Cloverdale Rd.	Widen roadway from 2 lanes to 3 lanes	IFYWP, 2016 CIP, draft CIM 2040 2.0	RD209-18, RD2016-66	Yes	Principal arterial	No
60.	Lake Hazel Rd.	Cloverdale Rd. to Five Mile Rd.	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP, draft CIM 2040 2.0	RD207-29, RD2016-67	Yes	Principal arterial	No
61.	Lake Hazel Rd.	Five Mile Rd. to Maple Grove Rd.	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP, draft CIM 2040 2.0	RD207-30, RD2016-68	Yes	Principal arterial	No
62.	Lake Hazel Rd.	Black Cat Rd. to Ten Mile Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-61	Yes	Principal arterial	No
63.	Lake Hazel Rd.	Ten Mile Rd. to Linder Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-62	Yes	Principal arterial	No
64.	Lake Hazel Rd.	Linder Rd. to State Hwy 69 (Meridian Rd.)	Widen roadway from 2 lanes to 3 lanes	2016 CIP, draft CIM 2040 2.0	RD2016-63	Yes	Principal arterial	No
65.	Lake Hazel Rd.	State Hwy 69 (Meridian Rd.) to Locust Grove Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP, draft CIM 2040 2.0	RD2016-64	Yes	Principal arterial	No
66.	Lake Hazel Rd.	Locust Grove Rd. to Eagle Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-65	Yes	Principal arterial	No
67.	Linder Rd.	Victory Rd. to Overland Rd.	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016-74	No	Minor arterial	No
68.	Linder Rd.	US Hwy 20/26 (Chinden Blvd.) to State Hwy 44 (State St.)	Widen roadway from 5 lanes to 7 lanes	IFYWP, 2016 CIP, draft CIM 2040 2.0	RD207-19, RD2016-80 RD207-19	Yes	Principal arterial	No
69.	Locust Grove Rd.	Victory Rd. to Overland Rd.	Widen roadway from 2 lanes to 5 lanes	IFYWP, 2016 CIP	RD202-44, RD2016-83	No	Minor arterial	No
70.	Locust Grove Rd.	Fairview Ave. to Ustick Rd.	Widen roadway from 3 lanes to 5 lanes	IFYWP, 2016 CIP	RD210-02, RD2016-84	No	Minor arterial	No
71.	Locust Grove Rd.	Ustick Rd. to McMillan Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-85	No	Minor arterial	No
72.	McMillan Rd.	Cloverdale Rd. to Five Mile Rd.	Widen roadway from 3 lanes to 5 lanes	2016 CIP	RD2016-98	No	Minor arterial	No
73.	McMillan Rd.	Five Mile Rd. to Maple Grove Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-99	No	Minor arterial	No
74.	Meridian Rd.	Ustick Rd. to McMillan Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016- 101	No	Minor arterial	No

No.	Street Name	Location	Description	Source <sup>1</sup>	Key # <sup>2</sup> (ITIP,		ns for Inclus onal Confori	
					IFYWP, CIP)	Regionally Significant		Federally Funded
75.	Orchard St. Realigned	Gowen Rd. to I-84 Interchange	Construct new 5 lane roadway	2016 CIP, draft CIM 2040 2.0	RD2016- 105 RD207-01	Yes	Principal arterial	No
76.	Pine Ave.	Ten Mile Rd. to Linder Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016- 112	Yes	Principal arterial	No
77.	State Hwy 44	Star Rd. to State Hwy 16	Widen roadway from 2 lanes to 4 lanes	Draft TIP, draft CIM 2040 2.0	20574	Yes	Principal arterial	Yes
78.	State Hwy 44	State Hwy 16 to Linder Rd.	Widen roadway from 2 lanes to 4 lanes	Draft TIP, draft CIM 2040 2.0	20266	Yes	Principal arterial	Yes
79.	State St.	Glenwood to Pierce Park Ln.	Widen roadway from 5 lanes to 7 lanes consistent with the State St TTOP	IFYWP, 2016 CIP, draft CIM 2040 2.0	RD208-04, RD2016- 117	Yes	Principal arterial	No
80.	State St.	Pierce Park Ln. to Collister Dr.	Widen roadway from 5 lanes to 7 lanes consistent with the State St TTOP	IFYWP, 2016 CIP, draft CIM 2040 2.0	RD208-05, RD2016- 118,	Yes	Principal arterial	No
81.	State St.	Collister Dr. to 36th St.	Widen roadway from 5 lanes to 7 lanes consistent with the State St TTOP	IFYWP, 2016 CIP, draft CIM 2040 2.0	RD208-06, RD2016- 119	Yes	Principal arterial	No
82.	State St.	36th St. to 27th St.	Widen roadway from 5 lanes to 7 lanes consistent with the State St TTOP	IFYWP, 2016 CIP, draft CIM 2040 2.0	RD208-07, RD2016- 120	Yes	Principal arterial	No
83.	Ten Mile Rd.	Victory Rd. to Overland Rd.	Widen roadway from 2 lanes to 3 lanes	IFYWP, 2016 CIP, draft CIM 2040 2.0	RC0299, RD2016- 122	Yes	Principal arterial	No
84.	Ustick Rd.	Cole Rd. to Curtis Rd.	Widen roadway from 3 lanes to 5 lanes	2016 CIP	RD2016- 128	No	Minor arterial	No
85.	Ustick Rd.	Ten Mile Rd. to Linder Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP, draft CIM 2040 2.0	RD2016- 125	Yes	Principal arterial	No
86.	US Hwy 20/26	Star Rd. to SH 16	Widen roadway from 2 lanes to 4 lanes	Draft TIP, draft CIM 2040 2.0	20367	Yes	Principal arterial	Yes
87.	Victory Rd.	Black Cat Rd. to Ten Mile Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016- 129	No	Minor arterial	No
88.	Victory Rd.	Ten Mile Rd. to Linder Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016- 130	No	Minor arterial	No
89.	Victory Rd.	Linder Rd. to Meridian Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016- 131	No	Minor arterial	No

No.	Street Name	Location	Description	Source <sup>1</sup>	Key # <sup>2</sup> (ITIP,		ns for Inclusional Confori	_	
					IFYWP, CIP)	Regionally Significant	Functional Class	Federally Funded	
90.	Victory Rd.	Meridian Rd. to Locust Grove Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016- 132	No	Minor arterial	No	
91.	Victory Rd.	Locust Grove Rd. to Eagle Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016- 133	No	Minor arterial	No	
92.	Victory Rd.	Eagle Rd. to Cloverdale Rd.	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016- 134	No	Minor arterial	No	
93.	Victory Rd.	Cloverdale Rd. to Five Mile Rd.	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016- 135	No	Minor arterial	No	
94.	Victory Rd.	Maple Grove Rd. to Cole Rd.	Widen roadway from 4 lanes to 5 lanes	2016 CIP	RD2016- 137	No	Minor arterial	No	

<sup>&</sup>lt;sup>1</sup> FYWP = ACHD's Integrated Five-Year Work Plan projects listed above are anticipated for construction sometime after 2022; CIP = ACHD's Capital Improvements Plan

Table 6 shows estimated motor vehicle emissions for  $PM_{10}$ , VOC, and  $NO_X$  from the 2030 scenario.

Table 6: 2030 Estimated Emissions, Tons per Day

		NO <sub>X</sub>				
2030	Unpaved Road Dust Emissions		and Brakewear	Emitted		
Estimated Emissions	2.65	32.75	0.78	36.2	3.64	4.53
Budget	n/a	n/a	n/a	60.1	17.2	34.2

<sup>&</sup>lt;sup>2</sup> Key #: Numeric identification numbers and alphanumeric identification numbers beginning with "ORN" refer to projects in the Idaho Transportation Investment Program (ITIP); the statewide equivalent of the regional TIP. All other alphanumeric identification numbers refer to projects in ACHD's IFYWP or CIP.

<sup>&</sup>lt;sup>3</sup> TTOP = Transit and Traffic Operational Plan; see <a href="http://www.compassidaho.org/prodserv/specialprojects-statestreet.htm">http://www.compassidaho.org/prodserv/specialprojects-statestreet.htm</a>

## 2040 Scenario

The 2040 scenario uses 2040 population and employment estimates with the 2040 roadway network. The 2040 roadway network includes all projects listed in Tables 1, 3, 5, and 7. (*Note: The numbers in the "No." column are for reference only.*)

Table 7: Projects Added to the 2030 Network for the 2040 Scenario

No.	Street Name	Location	Description	Source <sup>1</sup>	Key # <sup>2</sup> (ITIP,		ns for Inclus	
					IFYWP, CIP)	Regionally Significant	Functional Class	Federally Funded
95.	36th Street Extension	Cartwright Rd. to Bogus Basin Rd.	Construct new 2 lane roadway	2016 CIP	RD2016-1	No	Minor arterial	No
96.	Beacon Light Rd.	State Hwy 16 (Emmett Hwy) to Palmer Ln.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-6	No	Minor arterial	No
97.	Beacon Light Rd.	Palmer Ln. to Linder Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-7	No	Minor arterial	No
98.	Beacon Light Rd.	Linder Rd. to Park Ln.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-8	No	Minor arterial	No
99.	Beacon Light Rd.	Park Ln. to Ballantyne Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-9	No	Minor arterial	No
100.	Beacon Light Rd.	Ballantyne Rd. to Eagle Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-10	No	Minor arterial	No
101.	Beacon Light Rd.	Eagle Rd. to State Hwy 55	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-11	No	Minor arterial	No
102.	Cloverdale Rd.	Kuna Rd. to Deer Flat Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-17	No	Minor arterial	No
103.	Cloverdale Rd.	Deer Flat Rd. to Hubbard Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-18	No	Minor arterial	No
104.	Cloverdale Rd.	Hubbard Rd. to Columbia	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-19	No	Minor arterial	No
105.	Eagle Rd.	Floating Feather Rd. to Beacon Light Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-33	No	Minor arterial	No
106.	Emerald St.	Curtis Rd. to Orchard St.	Widen roadway from 3 lanes to 5 lanes	2016 CIP	RD2016-38	No	Minor arterial	No
107.	Fairview Ave.	Cloverdale Rd. to Five Mile Rd.	Widen roadway from 5 lanes to 7 lanes	2016 CIP, draft CIM 2040 2.0	RD2016-43	Yes	Principal arterial	No
108.	Fairview Ave.	Meridian Rd. to Locust Grove Rd.	Widen roadway from 5 lanes to 7 lanes	2016 CIP, draft CIM 2040 2.0	RD2016-40	Yes	Principal arterial	No
109.	Fairview Ave.	Cole Rd. to Curtis Rd.	Widen roadway from 5 lanes to 7 lanes	2016 CIP, draft CIM 2040 2.0	RD2016-46	Yes	Principal arterial	No
110.	Floating Feather Rd.	Star to Plummer Ln.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-51	No	Minor arterial	No

No.	Street Name	Location	Description	Source <sup>1</sup>	Key # <sup>2</sup> (ITIP,		ns for Inclusional Confor	
					IFYWP, CIP)	Regionally Significant	Functional Class	Federally Funded
111.	Glenwood Couplet	Cole Rd. to Goddard Rd.	Construct new 3 lane road	2016 CIP, draft CIM 2040 2.0	RD2016-58	Yes	Principal arterial	No
112.	Lake Hazel Rd.	Orchard Ext. W to Pleasant Valley Rd.	Construct new 5 lane road	2016 CIP, draft CIM 2040 2.0	RD2016-71	Yes	Principal arterial	No
113.	Lake Hazel Rd.	Pleasant Valley Rd. to Eisenman Rd.	Construct new 5 lane road	2016 CIP, draft CIM 2040 2.0	RD2016-72	Yes	Principal arterial	No
114.	Lake Hazel Rd.	Cole Rd. to Orchard Ext. W (build at 2 lanes by 2018)	Widen roadway from 2 lanes to 5 lanes	2016 CIP, draft CIM 2040 2.0	RD2016-70	Yes	Principal arterial	No
115.	Linder Rd.	Amity Rd. to Victory Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP, draft CIM 2040 2.0	RD2016-73	No	Minor arterial	No
116.	Linder Rd.	Overland Rd. to Franklin Rd. Does NOT include overpass	Widen roadway from 2 lanes to 5 lanes	2016 CIP, draft CIM 2040 2.0	RD2016-75	Yes	Principal arterial	No
117.	Linder Rd.	Cherry Ln. to Ustick Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP, draft CIM 2040 2.0	RD2016-77	No	Minor arterial	No
118.	Linder Rd.	Pine Ave. to Cherry Ln.	Widen roadway from 2 lanes to 3 lanes	2016 CIP, draft CIM 2040 2.0	RD2016-76	No	Minor arterial	No
119.	Locust Grove Rd.	Amity Rd. to Victory Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-82	No	Minor arterial	No
120.	Locust Grove Rd.	McMillan Rd. to US Hwy 20/26 (Chinden Blvd.)	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-86	No	Minor arterial	No
121.	McMillan Rd.	Star Rd. to McDermott Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-92	No	Minor arterial	No
122.	McMillan Rd.	McDermott Rd. to Black Cat Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-93	No	Minor arterial	No
123.	McMillan Rd.	Black Cat Rd. to Ten Mile Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-94	No	Minor arterial	No
124.	McMillan Rd.	Ten Mile Rd. to Linder Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-95	No	Minor arterial	No
125.	McMillan Rd.	Linder Rd. to State Hwy 69 (Meridian Rd.)	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016-96	No	Minor arterial	No
126.	Meridian Rd.	McMillan Rd. to US Hwy 20/26 (Chinden Blvd.)	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016- 102	No	Minor arterial	No

No.	Street Name	Location	Description	Source <sup>1</sup>	Key # <sup>2</sup> (ITIP,	Reasons for Inclusion in Regional Conformity		
					IFYWP, CIP)	Regionally Significant	Functional Class	Federally Funded
127.	Orchard Ext.	Orchard Ext. W to Gowen Rd. (build at 2 lanes by 2018)	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016- 104	Yes	Principal arterial	No
128.	Orchard Ext. W.	Lake Hazel Ext. to Orchard Ext. (build at 2 lanes by 2018)	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016- 103	Yes	Principal arterial	No
129.	Overland Rd.	Black Cat Rd. to Ten Mile Rd.	Construct new 3 lane road	2016 CIP	RD2016- 106	No	Minor arterial	No
130.	Overland Rd.	Locust Grove Rd. to Five Mile Rd.	Widen roadway from 5 lanes to 7 lanes	2016 CIP, draft CIM 2040 2.0	RD2016- 107, 108, 109, 110	Yes	Principal arterial	No
131.	Overland Rd.	Maple Grove Rd. to Cole Rd.	Widen roadway from 5 lanes to 7 lanes	2016 CIP, draft CIM 2040 2.0	RD2016- 111	Yes	Principal arterial	No
132.	Pleasant Valley Ext.	Orchard Ext to Pleasant Valley Rd.	Construct new 5 lane road	2016 CIP	RD2016- 114	No	Minor arterial	No
133.	Star Rd.	McMillan Rd. to US Hwy 20/26 (Chinden Blvd.)	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016- 115	No	Minor arterial	No
134.	Star Rd.	US Hwy 20/26 (Chinden Blvd.) to State Hwy 44 (State St.)	Widen roadway from 2 lanes to 5 lanes	2016 CIP	RD2016- 116	No	Minor arterial	No
135.	Ten Mile Rd.	Deer Flat Rd. to Hubbard Rd.	Widen roadway from 2 lanes to 3 lanes	2016 CIP	RD2016- 121	No	Minor arterial	No
136.	US Hwy 20/26	Linder Rd. to Eagle Rd.	Widen from 4 lanes to 6 lanes	draft CIM 2040 2.0	n.a.	Yes	Principal arterial	TBD

Table 8 shows estimated motor vehicle emissions for  $PM_{10}$ , VOC, and  $NO_X$  from the 2040 scenario.

Table 8: 2040 Estimated Emissions, Tons per Day

		PN	110		VOC NO <sub>X</sub>		
2040	Unpaved Road Dust Emissions	Paved Road Dust Emissions		Emitted			
Estimated Emissions	2.65	39.30	0.90	42.8	3.14	3.83	
Budget	n/a	n/a	n/a	60.1	17.2	34.2	

<sup>&</sup>lt;sup>1</sup> CIP = ACHD's Capital Improvements Plan <sup>2</sup> Key #: Alphanumeric identification number in ACHD's CIP.

#### **Carbon Monoxide Emissions**

To satisfy DEQ requirements, a regional CO emissions analysis was conducted using EPA's MOVES model and the COMPASS travel demand model. Specific information on the models and their inputs can be found in previous sections of this document. Build emissions were estimated and compared to no build emissions estimates. A build scenario estimates emissions for a given analysis year assuming the programmed/planned roadway/transit projects have been constructed. Conversely, a no build scenario estimates emissions for a given analysis year using the transportation system as it exists in the base year (i.e., before programmed or planned projects are built). This comparison provides the CO emissions impacts to the region from the planned transportation system.

## **Build/No Build Scenarios**

The build scenarios use transportation networks and demographic assumptions specific to the analysis year. These are the same scenarios used to estimate  $PM_{10}$ ,  $NO_X$ , and VOC emissions, above. Tables 1, 3, 5, and 7 provide more detailed information on the roadway projects used to develop the build scenario networks.

The no build scenarios use the 2019 (baseline) transportation network with the demographic assumptions specific to 2023. Table 1 provides more detailed information on the roadway projects included in the 2019 baseline transportation network. As mentioned above, Northern Ada County is subject to a Limited Maintenance Plan for CO, Northern Ada County Air Quality Maintenance Area Second 10-Year Carbon Monoxide Limited Maintenance Plan (CO LMP). The CO LMP will expire in December 2022. The Clean Air Act §176(c)(7)(C) allows an area with an approved Second 10-Year Maintenance Plan to adjust the last year of conformity to match the last year of the maintenance period covered by the plan, which is 2022. In spring 2018, COMPASS worked with EPA Region X, the Federal Highway Administration, and DEQ regarding the requirements for the CO no build model runs. On July 10, 2018, COMPASS put forth a recommendation to ICC, which was approved, to run one CO build/no build analysis for the last year of the TIP (2023) instead of the last year of the maintenance period (2022). COMPASS will to continue to provide the build CO emissions for the same years as the budget tests for the other pollutants.

Table 9 shows the build CO emissions estimates for 2019, 2023, 2030, and 2040 and the no build CO emissions estimates for 2023.

Table 9: Build/No Build Scenario CO Emissions

Table 7. Dalid/ No Dalid Scellario CO Lillissions							
	Year						
	2019	2023	2030	2040			
Build CO Emissions (Ton/day)	55.28	49.4	37.77	29.76			
No Build CO Emissions (Ton/day)	n/a	49.3	n/a	n/a			

## III. CONCLUSIONS

# PM<sub>10</sub> Budget Test

The results of the PM<sub>10</sub> budget test for the draft FY2019-2023 TIP show that the emissions impacts associated with the planned improvements to the Northern Ada County transportation system (projects listed in **Error! Reference source not found.** 1, 3, 5, and 7) will not exceed the PM<sub>10</sub> emissions budgets established by the PM<sub>10</sub> maintenance plan (Figure 4).

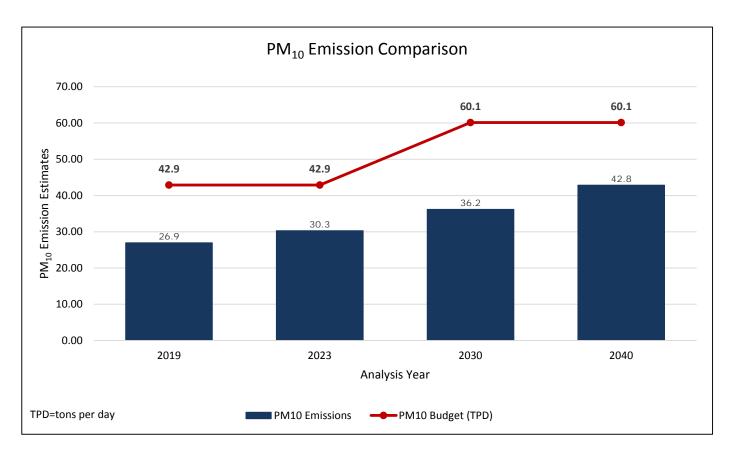
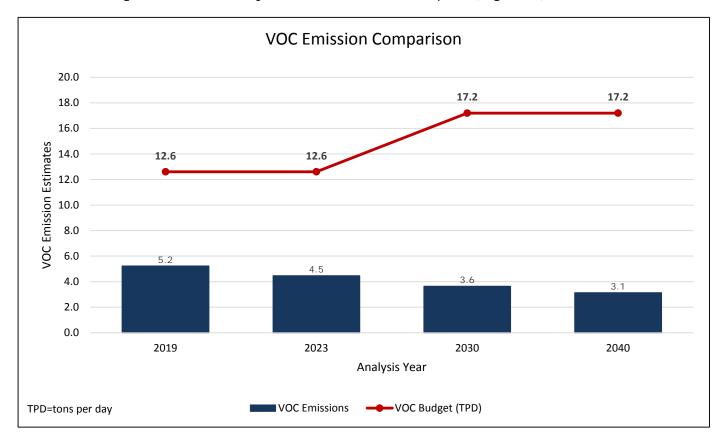


Figure 4: PM<sub>10</sub> Budget Test Results

# **VOC Budget Test**

The results of the VOC budget test for the draft FY2019-2023 TIP show that the emissions impacts associated with the planned improvements to the Northern Ada County transportation system (projects listed in Tables 1, 3, 5, and 7) will not exceed the VOC emissions budgets established by the  $PM_{10}$  maintenance plan (Figure 5).



**Figure 5: VOC Budget Test Results** 

# **NO<sub>x</sub> Budget Test**

The results of the  $NO_x$  budget test for the draft FY2019-2023 TIP show that the emissions impacts associated with the planned improvements to the Northern Ada County transportation system (projects listed in Tables 1, 3, 5, and 7) will not exceed the  $NO_X$  emissions budgets established by the  $PM_{10}$  maintenance plan (Figure 6).

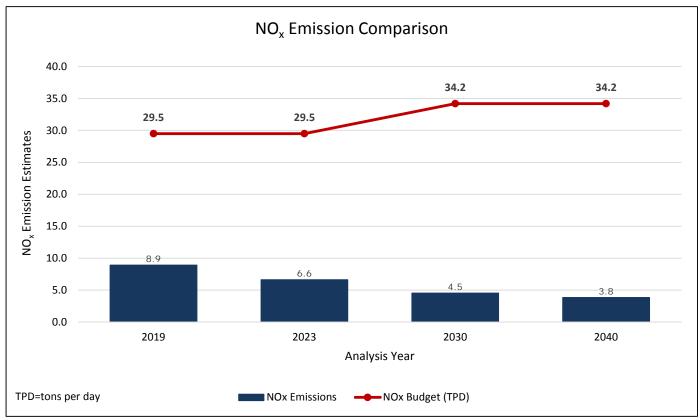


Figure 6: NO<sub>x</sub> Budget Test Results

# **CO Planning Analyses**

# **Build/No Build Emissions Comparison:**

Figure 7 shows the comparison between the build and no build emissions scenarios for 2023. Again, the purpose of this comparisons is fulfill the requirements per the Northern Ada County CO limited maintenance plan.

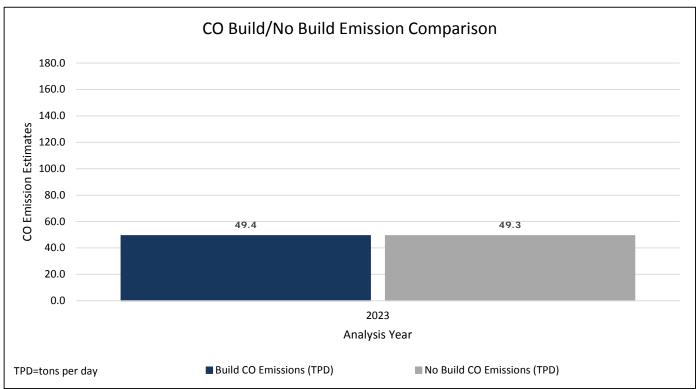


Figure 7: CO No Build Comparison

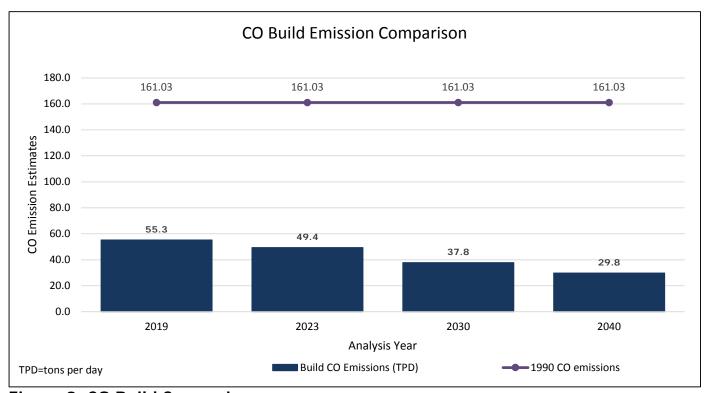
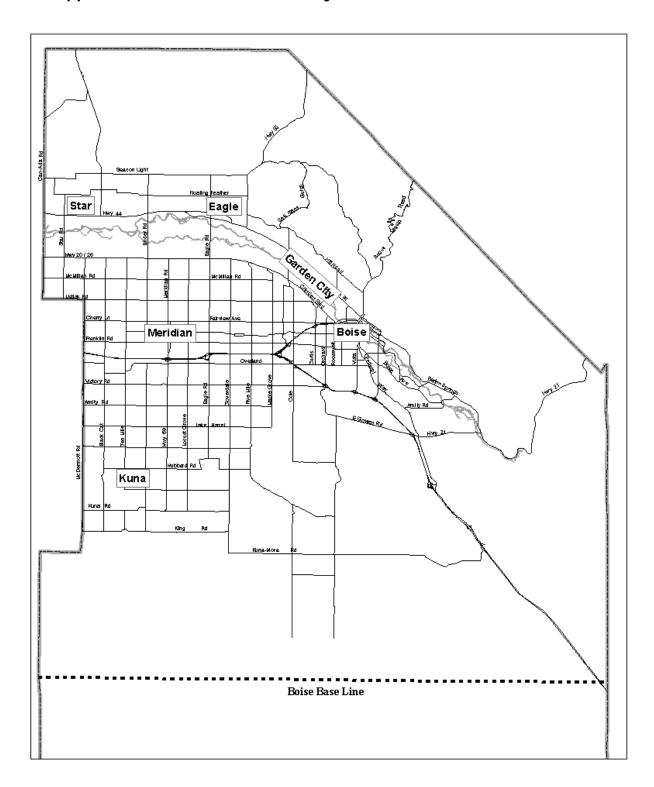


Figure 8: CO Build Comparison

# **APPENDICES**

Appendix A: Northern Ada County PM<sub>10</sub> and CO Maintenance Area



# Legal Description for Northern Ada County PM<sub>10</sub> and CO Maintenance Area

The legal description of the area boundaries is as follows:

 Beginning at a point in the center of the channel of the Boise River where the section line between Sections 15 and 16 of Township 3 North, Range 4 East, crosses the Boise River.

#### Northern Boundary

- Thence down the center of the channel of the Boise River to a point opposite the mouth of Mores Creek.
- Thence in a straight-line going 44 degrees north and 38 minutes west until said line intersects the north line of Township 5 North in Range 1 Fast.
- Thence west to the northwest corner of Section 6, Township 5 North, Range 1 West.

## Western Boundary

- Thence south to the northwest corner of Section 6, Township 3 North, Range 1 West.
- Thence east to the northeast corner of Section 5, Township3 North, Range 1 West.
- Thence south to the southeast corner of Section 32, Township 2 North, Range 1 West.
- Thence west to the northwest corner of Section 6, Township 1 North, Range 1 West.
- Thence south to the southwest corner of Section 31, Township 1 North, Range 1 West.

## Southern Boundary

 Thence east to the southeast corner of Section 33, Township 1 North, Range 4 East.

#### Eastern Boundary

• Thence north to the point of beginning.

# **Appendix B: Approved Regional Emission Assumptions**

#### Source type population and fleet age distribution:

DEQ decoded individual Idaho Division of Motor Vehicles registration records of vehicles registered in the Treasure Valley using the Data One, Inc. and CVINA vehicle identification number (VIN) decoding system. The decoded VINs provide information regarding the vehicle make, model, type, age, and fuel types. This information was then used to develop source-related MOVES input.

## Inspection Maintenance (IM) Program – June 1, 2010 - future

#### Ada County:

- 1) Two speed test (idle and 2500 RPM) for pre 1996 vehicles only.
- 2) Exhaust onboard diagnostics (OBD) check for 1996 and newer vehicles.
- 3) Evaporative system OBD check for 1996 and newer vehicles.
- 4) Compliance factor This factor is calculated annually from the previous year's IM program statistics.
- 5) Four-year grace period for new vehicles
- 6) Biennial testing effective January 1, 2010.

#### Canvon County:

- 1) Two speed test (idle and 2500 RPM) for pre 1996 vehicles only.
- 2) Evaporative gas cap check for 1996 and newer vehicles.
- 3) Exhaust OBD check for 1996 and newer vehicles.
- 4) Evaporative system OBD check for 1996 and newer vehicles.
- 5) Compliance factor This factor is calculated annually from the previous year's IM program statistics.
- 6) Five-year grace period for new vehicles
- 7) Biennial testing effective January 1, 2010.

#### Meteorology

The meteorology input compiles the average hourly temperature and relative humidity data for each county. Base- and future-year inventories were modeled using average hourly temperature and relative humidity data by county for each month from a representative weather station for each county. Ada County is represented by the National Weather Service station at the Boise Air Terminal and Canyon County is represented by the data set from the Caldwell Industrial Airport.

#### Fuel-Related Inputs

**Alternative Vehicle Fuels and Technology (AVFT):** Ada and Canyon Counties were modeled using a custom AVFT input file derived from VIN-decoded registration data, the Idaho Department of Education school bus database, and telephone surveys of local garbage collection and public transportation providers.

**Fuel Supply**, **and Fuel Formulation**: National default fuel supply inputs were used for all source types.

Fuel Usage Fractions: Assume that all E-85 capable vehicles are using conventional (E10) gasoline

#### Average Speed Distribution

The average speed distribution allocates the different source types (vehicles) for each roadway type to 16 speed bins ranging from 0 to >75 miles per hour. *Average* speed distributions were developed from the regional travel demand model average daily estimates or forecasts for each roadway segment and hourly traffic count statistics developed from detailed automatic traffic recorder (ATR) traffic count data provided by Idaho Transportation Department (ITD).

The hourly ATR-based traffic count profiles for each roadway type were used to estimate hourly volume on each segment and the modified Bureau of Public Roadways volume/capacity curve was used to develop the average speed distribution database for each hour.

Hourly Vehicle Speed = Free Flow Speed 
$$*\left(1 + A * \left(\frac{Volume}{Capacity}\right)^B\right)$$

Where A and B are local coefficients used in the regional travel demand model as provided by COMPASS. Base- and future-year average speed distributions were developed for all four MOVES road types using travel demand model base and future-year outputs developed by COMPASS for the Treasure Valley and detailed ATR data provided by ITD.