

BOARD OF DIRECTORS' MEETING

JUNE 15, 2009

MERIDIAN CITY HALL

33 E. BROADWAY AVENUE, MERIDIAN, IDAHO



COMPASS
COMMUNITY PLANNING ASSOCIATION
of Southwest Idaho

MINUTES

- Attendees:**
- Kathy Alder, Commissioner, Canyon County
 - Rebecca Arnold, Commissioner, Ada County Highway District
 - Phil Bandy, Mayor, City of Eagle
 - Dave Bieter, Mayor, City of Boise, **Chair-Elect**
 - Keith Bird, Councilman, City of Meridian
 - Vernon Bisterfeldt, Councilman, City of Boise
 - Elaine Clegg, Councilwoman, City of Boise
 - Tom Dale, Mayor, City of Nampa
 - Tammy de Weerd, Mayor, City of Meridian
 - Kelli Fairless, Valley Regional Transit
 - David Ferdinand, Commissioner, Canyon County, **Vice Chair**
 - Sherry Huber, Commissioner, Ada County Highway District
 - Dave Jones, Idaho Transportation Department
 - Phil Kushlan, Capital City Development Corporation
 - Carol McKee, Commissioner, Ada County Highway District, **Secretary/Treasurer**
 - Bryce Millar, Commissioner, Nampa Highway District #1
 - Garret Nancolas, Mayor, City of Caldwell, **Chair**
 - Steven Rule, Commissioner, Canyon County
 - Jerome Scroggins, Commissioner, Canyon Highway District #4
 - Matt Stoll, Executive Director, Community Planning Association, Ex officio
 - Martin Thorne, Councilman, City of Nampa
 - Fred Tilman, Commissioner, Ada County
 - Sharon Ullman, Commissioner, Ada County
 - Pete Wagner, Idaho Department of Environmental Quality
 - Rick Yzaguirre, Commissioner, Ada County
- Members Absent:**
- Chris Collins, Mayor, City of Notus
 - Scott Dowdy, Mayor, City of Kuna
 - Russell Duke, Central District Health, Ex officio
 - Clete Edmunson, Governor's Office, Ex officio
 - John Evans, Mayor, City of Garden City
 - James Maguire, Boise State University
 - Nathan Mitchell, Mayor, City of Star
 - Derick O'Neill, Independent School District of Boise
 - Brent Orton, City of Caldwell
 - Patrick Rice, Greater Boise Auditorium District, Ex officio
 - Vicki Thurber, Mayor, City of Middleton
 - Mike Vuittonet, Trustee, Joint School District #2
 - Margaret Watson, Mayor, City of Parma

800 S. Industry Way, Ste 100

Meridian, ID 83642

P. 208.855.2558

F. 208.855.2559

www.compassidaho.org

Others: Nancy Brecks, Community Planning Association
Sally Goodell, Ada County Highway District
Caleb Hood, City of Meridian
Keith Holmes, Community Planning Association
Kathleen Lacey, City of Boise
Amy Luft, Community Planning Association
Carl Miller, Community Planning Association
Toni Tisdale, Community Planning Association
Charles Trainor, Community Planning Association
Jeanne Urlezaga, Community Planning Association

Call to Order

Chair Nancolas called the meeting to order at 1:37 pm.

Agenda Additions/Changes

Matt Stoll requested to switch the order of Action Items V-C and V-E.

Carol McKee moved and Jerome Scroggins seconded approval of the change to the Agenda as requested. Motion passed unanimously.

Open Discussion/Announcements

Matt Stoll announced that COMPASS will be undergoing a FHWA/FTA Certification Review on September 16-18, 2009. The date of the public hearing/comment period is still to be determined.

Dave Jones said the Idaho Transportation Board will be meeting on June 17-19, 2009. The Ten Mile Interchange ground breaking ceremony is June 23, 2009.

Consent Agenda

- A. Approve April 20, 2009, Board Meeting Minutes**
- B. Receive Approved April 21, 2009, Executive Committee Meeting Minutes**
- C. Receive Approved April 3 and 10, 2009, Special Executive Committee Meeting Minutes**
- D. Receive Approved March 19, 2009, Special Finance Committee Meeting Minutes**

Tammy de Weerd moved and Martin Thorne seconded approval of the Consent Agenda as presented. Motion passed unanimously.

Special Items

- A. Status Report – Stimulus Funds**

Toni Tisdale stated that the Idaho Transportation Department Board approved Stimulus Enhancement projects on May 21, 2009. The only approved Treasure Valley project is the Ten Mile Interchange landscaping project.

The Idaho Legislature voted to provide a portion of the Governor's Discretionary funding to local transportation projects. The TMA (Boise Urbanized Area) received an additional \$3,105,900, and the Nampa Urbanized Area received an additional \$755,160.

The COMPASS Executive Committee recommended funding the following Stimulus projects, which were not fully funded in first round, with the additional funds:

TMA Program Recommendation:

- Federal Aid Overlay Arterials and Collectors

Urban Balancing Recommendation:

- 21st Avenue and Franklin Road Intersection, Phase IV

Toni stated there are two new grant programs:

- "TIGER" (Transportation Investment Generating Economic Recovery) totaling \$1.5 billion for nationwide competitive grants. TIGER applications are due in September 2009. Staff is working with member agencies staff on prioritization projects for Board consideration.
- "TIGGER" (Transit Investments for Greenhouse Gas and Energy Reduction) totaling \$100,000,000 for transit.

Elaine Clegg noted, for the record, while some of the transportation enhancement funds are going to landscaping for the Ten Mile Interchange, she still thinks that the policy that the Idaho Transportation Board adopted with those funds was counter to their adopted policy to use enhancement funds on projects that have already applied for transportation enhancements and were already approved through the Board.

B. Status Report – Reauthorization/Appropriations

Annual Appropriations:

Matt Stoll stated that COMPASS submitted three projects for annual appropriations to the Idaho Delegation:

- Treasure Valley Transit Facilities
- I-84 Alternative Analysis
- Roadway projects for the local system improvements off Exit 29.

Congressman Simpson included only the Treasure Valley Transit Facilities project in his requests.

Congressman Minnick has stated he will not take part in pursuing annual appropriation earmarks for Idaho projects and that is why the local systems project was not submitted through the U.S. House of Representatives.

Senators Crapo and Risch submitted 24 projects including all three of COMPASS' appropriations projects.

SAFETEA-LU Reauthorization:

Matt Stoll said he sits on the Association of Metropolitan Planning Organization Policy Committee, which is just now getting information on the Reauthorization bill, which sunsets September 30, 2009. Matt will be seeking policy direction from the Executive Committee as appropriate. Matt noted that COMPASS is just one of 438 groups that will be weighing in on the process.

If there is not a Congressional action to continue the transportation bill and also to eliminate the rescission clause, there will be a significant reduction in transportation funding in Idaho and across the nation, which would have dire impacts on COMPASS' budget and the ability to fund projects with federal funds.

There is significant dialogue on Capitol Hill for a greater emphasis on transit funding. However, various freight associations have said they will not support the bill if there is a significant shift of roadway funding to transit.

There are two bills in the House and Senate that would require transportation departments and metropolitan planning organizations to identify greenhouse gas reduction goals and to develop a plan of how it would be addressed. There is an effort to make it as part of the long range transportation plan and not create an additional plan that is related to the transportation system.

As was directed at the April 2009 Board meeting, staff submitted COMPASS' high priority projects to the Idaho Transportation Department (ITD):

- Northern Ada County Intelligent Transportation System and Intersection Improvement;
- The local system improvements off of Exit 29; and
- The Linder Overpass.

Transit projects were:

- Treasure Valley High Capacity Transit Alternatives Analysis;
- Western Ada and Canyon Counties Public Transportation Facilities; and
- Park and Ride System for the two counties.

ITD did agree to submit the Broadway Bridge project and the Meridian Interchange project as part of their submittal.

Congressman Simpson submitted the following COMPASS projects:

- Northern Ada County Intelligent Transportation System and Intersection Improvement;
- Treasure Valley High Capacity Transit Alternatives Analysis; and
- Park and Ride System for the two counties.

Congressman Simpson also submitted the Boise Downtown Circulator for Small Start project authorization. Ken Burgess is checking if Congressman Simpson submitted the Broadway Bridge project as well.

Congressman Minnick submitted the following COMPASS projects:

- 21st Avenue widening and Commercial Way realignment
- Treasure Valley High Capacity Transit Alternatives Analysis
- Linder Overpass
- Northern Ada County Intelligent Transportation System and Intersection Improvement;
- Park and Ride, Canyon County
- Western Ada and Canyon Public Transportation Facilities

State Issues:

Governor Otter is creating a Transportation Funding Task Force to explore how best to approach funding needs in the state. The membership has not yet been named, but will be made up of 10 legislators and 5 community members from across the state. The deadline for the Task Force to submit findings to the governor and legislature is December 1, 2010.

Matt Stoll noted that Congressmen Simpson and Minnick are scheduled to meet with the COMPASS Board on August 31, 2009, at Meridian City Hall in the City Council Chambers from 3:30-4:30 pm.

Federal legislation has been introduced and supported by Congressman Minnick to set aside \$300,000,000 to encourage the development of streetcar projects across the nation. It is believed that the Boise project would be eligible for funding.

Action Items

A. Approve Finance Committee Recommended FY2010 General and Special Membership Dues

Rebecca Arnold, Finance Committee Vice Chair, recapped action taken at the May 21, 2009, Finance Committee meeting. The Committee approved the 2nd Quarter Variance Report; approved a change in the investment accounts; and recommended Board approval of Revision 2 of the FY2009 Unified Planning Work Program and Budget.

Matt Stoll stated, as presented at the May 18, 2009, COMPASS Board Retreat, the Finance Committee recommended Board approval of the draft FY2010 General and Special Membership dues at a 10% reduction of the original FY2009 level.

After discussion, **Carol McKee moved and David Ferdinand seconded approval of the FY2010 General and Special Membership dues as presented. Motion passed unanimously.**

B. Adopt Resolution 06-2009 Approving Revision 2 of the FY2009 Unified Work Program and Budget

Matt Stoll presented Resolution 06-2009 amending the FY2009 Unified Planning Work Program and Budget, which reduces General and Special Membership dues 10% from the original FY2009 dues, retroactive to October 1, 2008. The reductions will be shown in the 4th quarter dues billings.

After discussion, **Elaine Clegg moved and Tom Dale seconded adoption of Resolution 06-2009 amending the FY2009 Unified Planning Work Program and Budget. Motion passed unanimously.**

C. Approve Recommended Prioritized Projects for Additional Stimulus Funding

Toni Tisdale stated the Executive Committee recommended approval of the following prioritized projects for additional stimulus funding:

- STP-TMA Federal Aid Overlay Arterials and Collectors – FY2010- \$3,105,900
- STP-Urban 21st Avenue and Franklin Road Intersection, Phase IV - \$755,160

The Executive Committee also recommended several “Step-In” projects. These projects would only be funded if additional funds become available, but would need to be ready for construction (at the expense of the sponsoring jurisdiction). Some projects have small dollar amounts to take advantage of cost savings of lesser amounts of funding – or gap fillers. Plans, Specifications, and Engineer’s estimate packages should be turned in to ITD as soon as possible in order to be ready for funding. The recommended projects are listed in Key Number order:

Key Number	Project	Sponsor	Amount
09438	Caldwell Biking-Walking Trail System	Caldwell	\$322,000
09513	Intersection of Cemetery Road and SH 44, Middleton	Middleton	\$684,000
10814	Transit – Capital Lease and Purchase – FY2009	VRT	\$2,300,000
11584	21 st Avenue and Franklin Road Intersection, Phase IV, Caldwell	Caldwell	\$1,230,500
11912C	Transit – Support for Mobility Management Technology and Equipment	VRT	\$555,000
11923	Transit – ADA Bus Stop Improvements (Canyon)	VRT	\$444,000
NEW02	Catalpa Road Sidewalk, Boise	ACHD	\$404,000
NEW04	21 Replacement and 3 Expansion Commuteride Vans, ACHD	ACHD	\$816,000
NEW10	Downtown Boise Bicycle Facilities	CCDC	\$70,000
NEW20	Curtis Road Signal System Upgrade, ACHD	ACHD	\$278,000
NEW21	Ustick Road Signal System Upgrade	ACHD	\$262,000
NEW23	ITS Communication Upgrade, ACHD	ACHD	\$203,000
NEW24	Traffic Signal Timing Potential Project Corridors	ACHD	\$281,000
NEW31	Replace, Retrofit and Interconnect Downtown Traffic Signal, Nampa	Nampa	\$1,174,000

After discussion, **Sherry Huber moved and Fred Tilman seconded approval of the prioritized projects for stimulus funding as presented. Motion passed unanimously.**

D. Adopt Resolution 07-2009 Amending the FY2009-2013 Regional Transportation Improvement Program

Toni Tisdale presented Resolution 07-2009 amending the FY2009-2013 Regional Transportation Improvement Program as follows:

Amendment 4: Adding a new rehabilitation project on State Highway 55; and three projects through the stimulus program, two are for transit and one is for rural roadway rehabilitation on Notus Road in Canyon County.

Amendment 5: Adding the Ten Mile Interchange landscaping project. Removing transit operating projects in the Boise area between FY2009-FY2013, which were approved in Amendment 2. An offsetting entry must be presented to show these funds were previously programmed. A project will be added in the FY2010 using the FY2009 funds once an offset is determined.

After discussion, **Tom Dale moved and Fred Tilman seconded adoption of Resolution 07-2009 amending the 2009-2013 Regional Transportation Improvement Program as presented. Motion passed unanimously.**

E. Accept 2009 Annual Performance Monitoring Report

Carl Miller presented the annual Performance Monitoring Report, which is the fourth of a series of reports that has been done since *Communities in Motion* was adopted by the full COMPASS Board in 2009. The purpose of the report is to summarize progress towards achieving alternative transportation and desired land use objectives.

Carl noted that 11 COMPASS member agencies have adopted *Communities in Motion* as part of their individual city codes, which represents 80% of the population. Twelve member agencies have not yet done so.

Elaine Clegg asked if the Board wanted to establish a process for the Board to recommend ways to deal with the issues identified in the report to help align further with the *Communities in Motion* goals.

Kelli Fairless asked if there is a place in the report to address the quantity of transit. Carl said transit level of service was looked at for the first time this year, looking at the number of houses it serves and how often. There was no historical tracking to indicate if it was improving or not. Matt Stoll said staff will look at that area in next year's report as well.

Dave Bieter stated his concern with the number of jurisdictions that have not enacted *Communities in Motion*, and asked what the reasons are. Dave stated we should be at 90%. It was collectively developed and all of the funding goes towards it.

Chair Nancolas said that the City of Caldwell was waiting on the outcome of the Access Management Policy on State Highway 20/26.

Dave Bieter asked if ITD anticipated enacting it, or does it by reference. Dave Jones replied that he did not know.

Matt Stoll noted that staff has sent three letters to member agencies requesting adoption. Matt requested direction from the Board on the next steps.

Chair Nancolas asked members whose entities have not enacted the plan, to go back and discuss what is keeping them from enacting it and update the Board at a future date.

Matt said a part of what is keeping members from enacting the plan is how the development pattern is occurring. And the challenge of coordinating the transportation system with the land use patterns. Some of the agencies would like to get a better indication from the land use agencies of what they are going to do.

After discussion, **Tammy de Weerd moved and Carol McKee seconded acceptance of the 2009 Annual Performance Monitoring Report as presented. Motion passed unanimously. Motion passed unanimously.**

F. Approve Direction on *Communities in Motion* Update Process

Matt Stoll stated the reason that the Executive Committee requested this item be on the agenda is that although some member agencies have adopted *Communities in Motion*, there is concern about the tie between transportation and the land use system and the commitment by the land use agencies to follow the adopted Community Choices growth scenario versus the Trend scenario.

Tammy de Weerd suggested in response to Elaine's question, that COMPASS evaluate each of the agencies who have enacted the plan, and either COMPASS bring back or each agency come back with a best practice type of scenario that highlights what was implemented and what the effectiveness has been. Matt replied that is something staff can look into.

Charles Trainor stated that in light of the Performance Monitoring Report and the *Communities in Motion* update, this is a timely opportunity to ask the question if we are on the right path with land use. There is a major concern about the discrepancy between the Community Choices scenario and what is being approved and/or proposed.

The question for the update is do we continue with a pure Community Choices scenario, which is higher densities, shorter trips, more transit, walking, biking, reduced need for road capacity; a pure Trend scenario, which is less density, longer trips, more auto reliance, and more road capacity; or a mixture. Charles said the reality is we are looking at a mixture of both.

Sherry Huber asked what the urgency is to make a choice now? Why not wait to see more information on what is actually occurring on the ground today based on policies taken by the cities? Allow the cities to say what they have done towards either choice and why. It doesn't matter what the Board picks, if the cities and counties aren't implementing it.

Matt said the issue is timing. The update needs to be adopted in August 2010. If the direction is going to change from Community Choices to Trend or a hybrid scenario it will affect the travel demand model analysis and we need time for a public comment period as well.

Elaine said Community Choices is what the citizens said they wanted. Progress is being made. We shouldn't give up because we haven't gotten as far as we wanted. We shouldn't set our sights lower or we will be further away from where we would like.

After discussion, **Elaine Clegg moved and Tom Dale seconded to maintain Community Choices as the preferred scenario. Motion passed with nay votes from Tammy de Weerd and Sherry Huber.**

Tammy said she voted nay because the *Communities in Motion* activity started some very important dialogue that created change that has to be taken into account. Tammy said looking 25 years out is not far enough. Things have changed in the way we do long term planning.

Tom asked for confirmation that the Community Choices scenario will require regular updates to make sure we are adjusting to the realities of growth, and that the goal is to try to go towards Community Choices and away from trend.

Chair Nancolas replied that is correct. He noted that Community Choices was a blending of other options and a refinement of what came out of the community workshops. Until we have a correct measuring stick, it is hard to determine what the outcomes really are.

Sherry stated her concern with *Communities in Motion* is that assumptions have been made that ITD is going to fund State Highways 16 and 44, and U.S. 20/26. It will have a significant impact on *Communities in Motion* if those five lane corridors aren't built, it will totally blow out the local system.

Information/Discussion Items

A. Status Report – Finance Committee

The Status Report was provided under Action Item A.

B. Review Financial Assumptions under *Communities in Motion*

Charles Trainor reviewed a Financial Assumption Report prepared by George Oamek of Honey Creek Resources, Inc., which addresses revenues and costs from a low, high and most likely scenario.

COMPASS staff will be holding public discussion groups in June/July and fall 2009. Invitees will be asked to consider transportation financing issues gleaned from the report and respond to questions about what are acceptable tradeoffs, do participants believe more funding is needed, and what are the priorities for spending what we have. Staff will come back to the Board in November 2009 with a recommended network.

Elaine Clegg said it points out that we need to be serious about land use because the money is not going to be there to serve Trend or even what we have today. The only other way to meet travel demand is to offer choices: walking, biking, or transit, which costs money as well. The question shouldn't be what corridors to not build, but what is the best way to meet the demand with the money that is available.

Charles replied that money is often constrained and can't be moved. The question for any new money is, "where should it go?"

Tom Dale stated nothing will be done about the deficit until we get legislative buy-in that the people who use the roads need to pay for them. This information needs to be forwarded to all the legislators in the Treasure Valley.

Adjournment

Tom Dale moved and Steve Rule seconded adjournment at 3:40 pm. Motion passed unanimously.

Dated this 20th day of July 2009.

Approved:

By: _____
Garret Nancolas, Chair
Community Planning Association

Attest:

By: _____
Matthew J. Stoll, Executive Director
Community Planning Association

T:\FY09\900 Operations\990 Direct Operations-Maintenance\Board\2009
agendasminutes\minutes06152009.doc